H. R. 810

To amend title XVIII of the Social Security Act to provide regulatory relief and contracting flexibility under the Medicare Program.

IN THE HOUSE OF REPRESENTATIVES

February 13, 2003

Mrs. Johnson of Connecticut (for herself, Mr. Stark, Mr. Bilirakis, Mr. Brown of Ohio, Mr. Thomas, Mr. Rangel, Mr. Tauzin, Mr. Dingell, Mr. Ryan of Wisconsin, Mr. Portman, Mr. Cardin, Ms. Dunn, Mr. GREENWOOD, Mr. KLECZKA, Mr. LEWIS of Kentucky, Mr. CAMP, Mr. Pomeroy, Mr. Shaw, Mr. Burr, Mr. McNulty, Mrs. Jones of Ohio, Mr. Crane, Mr. McInnis, Mr. Ramstad, Mr. English, Mr. McDermott, Mr. McCrery, Mr. Hayworth, Mr. Houghton, Mr. NUSSLE, Mr. NORWOOD, Mr. GORDON, Mr. UPTON, Mr. ENGEL, Mr. BUYER, Mr. PICKERING, Mr. BARTON of Texas, Mr. DOYLE, Mrs. CAPPS, Mr. Waxman, Mr. Pallone, Mr. Hall, Mr. Sam Johnson of Texas, Mr. Cantor, Mr. Foley, Mr. Weller, and Mr. Deutsch) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title XVIII of the Social Security Act to provide regulatory relief and contracting flexibility under the Medicare Program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; AMENDMENTS TO SOCIAL SECU-

- 2 RITY ACT; TABLE OF CONTENTS.
- 3 (a) SHORT TITLE.—This Act may be cited as the
- 4 "Medicare Regulatory and Contracting Reform Act of
- 5 2003".
- 6 (b) Amendments to Social Security Act.—Ex-
- 7 cept as otherwise specifically provided, whenever in this
- 8 Act an amendment is expressed in terms of an amendment
- 9 to or repeal of a section or other provision, the reference
- 10 shall be considered to be made to that section or other
- 11 provision of the Social Security Act.
- 12 (c) Table of Contents of
- 13 this Act is as follows:
 - Sec. 1. Short title; amendments to Social Security Act; table of contents.
 - Sec. 2. Findings and construction.
 - Sec. 3. Definitions.

TITLE I—REGULATORY REFORM

- Sec. 101. Issuance of regulations.
- Sec. 102. Compliance with changes in regulations and policies.
- Sec. 103. Reports and studies relating to regulatory reform.

TITLE II—CONTRACTING REFORM

- Sec. 201. Increased flexibility in medicare administration.
- Sec. 202. Requirements for information security for medicare administrative contractors.

TITLE III—EDUCATION AND OUTREACH

- Sec. 301. Provider education and technical assistance.
- Sec. 302. Small provider technical assistance demonstration program.
- Sec. 303. Medicare Provider Ombudsman; Medicare Beneficiary Ombudsman.
- Sec. 304. Beneficiary outreach demonstration program.

TITLE IV—APPEALS AND RECOVERY

- Sec. 401. Transfer of responsibility for medicare appeals.
- Sec. 402. Process for expedited access to review.
- Sec. 403. Revisions to medicare appeals process.
- Sec. 404. Prepayment review.

- Sec. 405. Recovery of overpayments.
- Sec. 406. Provider enrollment process; right of appeal.
- Sec. 407. Process for correction of minor errors and omissions on claims without pursuing appeals process.
- Sec. 408. Prior determination process for certain items and services; advance beneficiary notices.

TITLE V—MISCELLANEOUS PROVISIONS

- Sec. 501. Policy development regarding evaluation and management (E & M) documentation guidelines.
- Sec. 502. Improvement in oversight of technology and coverage.
- Sec. 503. Treatment of hospitals for certain services under medicare secondary payor (MSP) provisions.
- Sec. 504. EMTALA improvements.
- Sec. 505. Emergency Medical Treatment and Active Labor Act (EMTALA)
 Technical Advisory Group.
- Sec. 506. Authorizing use of arrangements with other hospice programs to provide core hospice services in certain circumstances.
- Sec. 507. Application of OSHA bloodborne pathogens standard to certain hospitals.
- Sec. 508. BIPA-related technical amendments and corrections.
- Sec. 509. Conforming authority to waive a program exclusion.
- Sec. 510. Treatment of certain dental claims.
- Sec. 511. Miscellaneous reports, studies, and publication requirements.

1 SEC. 2. FINDINGS AND CONSTRUCTION.

- 2 (a) FINDINGS.—Congress finds the following:
- 3 (1) The overwhelming majority of providers of
- 4 services and suppliers in the United States are law-
- 5 abiding persons who provide important health care
- 6 services to patients each day.
- 7 (2) The Secretary of Health and Human Serv-
- 8 ices should work to streamline paperwork require-
- 9 ments under the medicare program and commu-
- 10 nicate clearer instructions to providers of services
- and suppliers so that they may spend more time car-
- ing for patients.
- 13 (b) Construction.—Nothing in this Act shall be
- 14 construed—

- 1 (1) to compromise or affect existing legal rem-2 edies for addressing fraud or abuse, whether it be 3 criminal prosecution, civil enforcement, or adminis-4 trative remedies, including under sections 3729 5 through 3733 of title 31, United States Code
- 7 (2) to prevent or impede the Department of 8 Health and Human Services in any way from its on-9 going efforts to eliminate waste, fraud, and abuse in 10 the medicare program.

(known as the False Claims Act); or

- 11 Furthermore, the consolidation of medicare administrative
- 12 contracting set forth in this Act does not constitute con-
- 13 solidation of the Federal Hospital Insurance Trust Fund
- 14 and the Federal Supplementary Medical Insurance Trust
- 15 Fund or reflect any position on that issue.
- 16 SEC. 3. DEFINITIONS.

- 17 (a) USE OF TERM SUPPLIER IN MEDICARE.—Section
- 18 1861 (42 U.S.C. 1395x) is amended by inserting after
- 19 subsection (c) the following new subsection:
- 20 "Supplier
- 21 "(d) The term 'supplier' means, unless the context
- 22 otherwise requires, a physician or other practitioner, a fa-
- 23 cility, or other entity (other than a provider of services)
- 24 that furnishes items or services under this title.".
- 25 (b) OTHER TERMS USED IN ACT.—In this Act:

1	(1) BIPA.—The term "BIPA" means the
2	Medicare, Medicaid, and SCHIP Benefits Improve-
3	ment and Protection Act of 2000, as enacted into
4	law by section 1(a)(6) of Public Law 106–554.
5	(2) Secretary.—The term "Secretary" means
6	the Secretary of Health and Human Services.
7	TITLE I—REGULATORY REFORM
8	SEC. 101. ISSUANCE OF REGULATIONS.
9	(a) Consolidation of Promulgation to Once a
10	Month.—
11	(1) In General.—Section 1871 (42 U.S.C.
12	1395hh) is amended by adding at the end the fol-
13	lowing new subsection:
14	"(d)(1) Subject to paragraph (2), the Secretary shall
15	issue proposed or final (including interim final) regula-
16	tions to carry out this title only on one business day of
17	every month.
18	"(2) The Secretary may issue a proposed or final reg-
19	ulation described in paragraph (1) on any other day than
20	the day described in paragraph (1) if the Secretary—
21	"(A) finds that issuance of such regulation on
22	another day is necessary to comply with require-
23	ments under law; or

- 1 "(B) finds that with respect to that regulation
- 2 the limitation of issuance on the date described in
- paragraph (1) is contrary to the public interest.
- 4 If the Secretary makes a finding under this paragraph,
- 5 the Secretary shall include such finding, and brief state-
- 6 ment of the reasons for such finding, in the issuance of
- 7 such regulation.
- 8 "(3) The Secretary shall coordinate issuance of new
- 9 regulations described in paragraph (1) relating to a cat-
- 10 egory of provider of services or suppliers based on an anal-
- 11 ysis of the collective impact of regulatory changes on that
- 12 category of providers or suppliers.".
- 13 (2) GAO REPORT ON PUBLICATION OF REGULA-
- 14 TIONS ON A QUARTERLY BASIS.—Not later than 3
- 15 years after the date of the enactment of this Act, the
- 16 Comptroller General of the United States shall sub-
- mit to Congress a report on the feasibility of requir-
- ing that regulations described in section 1871(d) of
- 19 the Social Security Act be promulgated on a quar-
- terly basis rather than on a monthly basis.
- 21 (3) Effective date.—The amendment made
- by paragraph (1) shall apply to regulations promul-
- gated on or after the date that is 30 days after the
- date of the enactment of this Act.

- 1 (b) REGULAR TIMELINE FOR PUBLICATION OF
- 2 Final Rules.—
- 3 (1) IN GENERAL.—Section 1871(a) (42 U.S.C.
- 4 1395hh(a)) is amended by adding at the end the fol-
- 5 lowing new paragraph:
- 6 "(3)(A) The Secretary, in consultation with the Di-
- 7 rector of the Office of Management and Budget, shall es-
- 8 tablish and publish a regular timeline for the publication
- 9 of final regulations based on the previous publication of
- 10 a proposed regulation or an interim final regulation.
- 11 "(B) Such timeline may vary among different regula-
- 12 tions based on differences in the complexity of the regula-
- 13 tion, the number and scope of comments received, and
- 14 other relevant factors, but shall not be longer than 3 years
- 15 except under exceptional circumstances. If the Secretary
- 16 intends to vary such timeline with respect to the publica-
- 17 tion of a final regulation, the Secretary shall cause to have
- 18 published in the Federal Register notice of the different
- 19 timeline by not later than the timeline previously estab-
- 20 lished with respect to such regulation. Such notice shall
- 21 include a brief explanation of the justification for such
- 22 variation.
- 23 "(C) In the case of interim final regulations, upon
- 24 the expiration of the regular timeline established under
- 25 this paragraph for the publication of a final regulation

- 1 after opportunity for public comment, the interim final
- 2 regulation shall not continue in effect unless the Secretary
- 3 publishes (at the end of the regular timeline and, if appli-
- 4 cable, at the end of each succeeding 1-year period) a notice
- 5 of continuation of the regulation that includes an expla-
- 6 nation of why the regular timeline (and any subsequent
- 7 1-year extension) was not complied with. If such a notice
- 8 is published, the regular timeline (or such timeline as pre-
- 9 viously extended under this paragraph) for publication of
- 10 the final regulation shall be treated as having been ex-
- 11 tended for 1 additional year.
- 12 "(D) The Secretary shall annually submit to Con-
- 13 gress a report that describes the instances in which the
- 14 Secretary failed to publish a final regulation within the
- 15 applicable regular timeline under this paragraph and that
- 16 provides an explanation for such failures.".
- 17 (2) Effective date.—The amendment made
- by paragraph (1) shall take effect on the date of the
- 19 enactment of this Act. The Secretary shall provide
- for an appropriate transition to take into account
- 21 the backlog of previously published interim final reg-
- 22 ulations.
- (c) Limitations on New Matter in Final Regu-
- 24 LATIONS.—

(1) IN GENERAL.—Section 1871(a) (42 U.S.C. 1 2 1395hh(a)), as amended by subsection (b), is further 3 amended by adding at the end the following new paragraph: 5 "(4) If the Secretary publishes notice of proposed rulemaking relating to a regulation (including an interim 7 final regulation), insofar as such final regulation includes 8 a provision that is not a logical outgrowth of such notice of proposed rulemaking, that provision shall be treated as 10 a proposed regulation and shall not take effect until there is the further opportunity for public comment and a publi-11 12 cation of the provision again as a final regulation.". 13 (2) Effective date.—The amendment made 14 by paragraph (1) shall apply to final regulations 15 published on or after the date of the enactment of 16 this Act. SEC. 102. COMPLIANCE WITH CHANGES IN REGULATIONS 18 AND POLICIES. 19 RETROACTIVE No APPLICATION Sub-20 STANTIVE CHANGES.— 21 (1) IN GENERAL.—Section 1871 (42 U.S.C. 22 1395hh), as amended by section 101(a), is amended 23 by adding at the end the following new subsection: 24 "(e)(1)(A) A substantive change in regulations, man-

ual instructions, interpretative rules, statements of policy,

- 1 or guidelines of general applicability under this title shall
- 2 not be applied (by extrapolation or otherwise) retroactively
- 3 to items and services furnished before the effective date
- 4 of the change, unless the Secretary determines that—
- 5 "(i) such retroactive application is necessary to
- 6 comply with statutory requirements; or
- 7 "(ii) failure to apply the change retroactively
- 8 would be contrary to the public interest.".
- 9 (2) Effective date.—The amendment made
- by paragraph (1) shall apply to substantive changes
- issued on or after the date of the enactment of this
- 12 Act.
- 13 (b) Timeline for Compliance With Substantive
- 14 Changes After Notice.—
- 15 (1) IN GENERAL.—Section 1871(e)(1), as
- added by subsection (a), is amended by adding at
- the end the following:
- 18 "(B)(i) Except as provided in clause (ii), a sub-
- 19 stantive change referred to in subparagraph (A) shall not
- 20 become effective before the end of the 30-day period that
- 21 begins on the date that the Secretary has issued or pub-
- 22 lished, as the case may be, the substantive change.
- 23 "(ii) The Secretary may provide for such a sub-
- 24 stantive change to take effect on a date that precedes the
- 25 end of the 30-day period under clause (i) if the Secretary

- 1 finds that waiver of such 30-day period is necessary to
- 2 comply with statutory requirements or that the application
- 3 of such 30-day period is contrary to the public interest.
- 4 If the Secretary provides for an earlier effective date pur-
- 5 suant to this clause, the Secretary shall include in the
- 6 issuance or publication of the substantive change a finding
- 7 described in the first sentence, and a brief statement of
- 8 the reasons for such finding.
- 9 "(C) No action shall be taken against a provider of
- 10 services or supplier with respect to noncompliance with
- 11 such a substantive change for items and services furnished
- 12 before the effective date of such a change.".
- 13 (2) Effective date.—The amendment made
- by paragraph (1) shall apply to compliance actions
- undertaken on or after the date of the enactment of
- this Act.
- 17 (c) Reliance on Guidance.—
- 18 (1) IN GENERAL.—Section 1871(e), as added
- by subsection (a), is further amended by adding at
- the end the following new paragraph:
- 21 "(2)(A) If—
- 22 "(i) a provider of services or supplier follows
- 23 the written guidance (which may be transmitted
- electronically) provided by the Secretary or by a
- 25 medicare contractor (as defined in section 1889(g))

- acting within the scope of the contractor's contract authority, with respect to the furnishing of items or services and submission of a claim for benefits for such items or services with respect to such provider
- "(ii) the Secretary determines that the provider of services or supplier has accurately presented the circumstances relating to such items, services, and claim to the contractor in writing; and
- 10 "(iii) the guidance was in error;

or supplier;

- 11 the provider of services or supplier shall not be subject
- 12 to any sanction (including any penalty or requirement for
- 13 repayment of any amount) if the provider of services or
- 14 supplier reasonably relied on such guidance.
- 15 "(B) Subparagraph (A) shall not be construed as pre-
- 16 venting the recoupment or repayment (without any addi-
- 17 tional penalty) relating to an overpayment insofar as the
- 18 overpayment was solely the result of a clerical or technical
- 19 operational error.".
- 20 (2) Effective date.—The amendment made
- by paragraph (1) shall take effect on the date of the
- 22 enactment of this Act but shall not apply to any
- 23 sanction for which notice was provided on or before
- 24 the date of the enactment of this Act.

13 SEC. 103. REPORTS AND STUDIES RELATING TO REGU-2 LATORY REFORM. 3 (a) GAO STUDY ON ADVISORY OPINION AUTHOR-4 ITY.— 5 (1) STUDY.—The Comptroller General of the 6 United States shall conduct a study to determine the 7 feasibility and appropriateness of establishing in the 8 Secretary authority to provide legally binding advi-9 sory opinions on appropriate interpretation and ap-10 plication of regulations to carry out the medicare 11 program under title XVIII of the Social Security 12 Act. Such study shall examine the appropriate time-13 frame for issuing such advisory opinions, as well as 14 the need for additional staff and funding to provide 15 such opinions. 16 (2) Report.—The Comptroller General shall 17 submit to Congress a report on the study conducted 18 under paragraph (1) by not later than one year after 19 the date of the enactment of this Act. (b) REPORT ON LEGAL AND REGULATORY INCON-20 SISTENCIES.—Section 1871 (42 U.S.C. 1395hh), as

amended by section 2(a), is amended by adding at the end
the following new subsection:
"(f)(1) Not later than 2 years after the date of the
enactment of this subsection, and every 2 years thereafter,
the Secretary shall submit to Congress a report with re-

- 1 spect to the administration of this title and areas of incon-
- 2 sistency or conflict among the various provisions under
- 3 law and regulation.
- 4 "(2) In preparing a report under paragraph (1), the
- 5 Secretary shall collect—
- 6 "(A) information from individuals entitled to
- 7 benefits under part A or enrolled under part B, or
- 8 both, providers of services, and suppliers and from
- 9 the Medicare Beneficiary Ombudsman and the Medi-
- 10 care Provider Ombudsman with respect to such
- areas of inconsistency and conflict; and
- 12 "(B) information from medicare contractors
- that tracks the nature of written and telephone in-
- 14 quiries.
- 15 "(3) A report under paragraph (1) shall include a de-
- 16 scription of efforts by the Secretary to reduce such incon-
- 17 sistency or conflicts, and recommendations for legislation
- 18 or administrative action that the Secretary determines ap-
- 19 propriate to further reduce such inconsistency or con-
- 20 flicts.".

TITLE II—CONTRACTING 1 **REFORM** 2 SEC. 201. INCREASED FLEXIBILITY IN MEDICARE ADMINIS-4 TRATION. 5 (a) Consolidation and Flexibility in Medicare Administration.— (1) IN GENERAL.—Title XVIII is amended by 7 8 inserting after section 1874 the following new sec-9 tion: 10 "CONTRACTS WITH MEDICARE ADMINISTRATIVE 11 CONTRACTORS 12 "Sec. 1874A. (a) AUTHORITY.— 13 "(1) Authority TOENTER INTO CON-14 TRACTS.—The Secretary may enter into contracts 15 with any eligible entity to serve as a medicare ad-16 ministrative contractor with respect to the perform-17 ance of any or all of the functions described in para-18 graph (4) or parts of those functions (or, to the ex-19 tent provided in a contract, to secure performance 20 thereof by other entities). 21 "(2) ELIGIBILITY OF ENTITIES.—An entity is 22 eligible to enter into a contract with respect to the 23 performance of a particular function described in paragraph (4) only if— 24

1	"(A) the entity has demonstrated capa-
2	bility to carry out such function;
3	"(B) the entity complies with such conflict
4	of interest standards as are generally applicable
5	to Federal acquisition and procurement;
6	"(C) the entity has sufficient assets to fi-
7	nancially support the performance of such func-
8	tion; and
9	"(D) the entity meets such other require-
10	ments as the Secretary may impose.
11	"(3) Medicare administrative contractor
12	DEFINED.—For purposes of this title and title XI—
13	"(A) IN GENERAL.—The term 'medicare
14	administrative contractor' means an agency, or-
15	ganization, or other person with a contract
16	under this section.
17	"(B) Appropriate medicare adminis-
18	TRATIVE CONTRACTOR.—With respect to the
19	performance of a particular function in relation
20	to an individual entitled to benefits under part
21	A or enrolled under part B, or both, a specific
22	provider of services or supplier (or class of such
23	providers of services or suppliers), the 'appro-
24	priate' medicare administrative contractor is the
25	medicare administrative contractor that has a

contract under this section with respect to the performance of that function in relation to that individual, provider of services or supplier or class of provider of services or supplier.

- "(4) Functions described.—The functions referred to in paragraphs (1) and (2) are payment functions, provider services functions, and functions relating to services furnished to individuals entitled to benefits under part A or enrolled under part B, or both, as follows:
 - "(A) Determining of Payment Amounts.—Determining (subject to the provisions of section 1878 and to such review by the Secretary as may be provided for by the contracts) the amount of the payments required pursuant to this title to be made to providers of services, suppliers and individuals.
 - "(B) Making payments.—Making payments described in subparagraph (A) (including receipt, disbursement, and accounting for funds in making such payments).
 - "(C) Beneficiary education and outreach sistance.—Providing education and outreach to individuals entitled to benefits under part A or enrolled under part B, or both, and pro-

1	viding assistance to those individuals with spe-
2	cific issues, concerns or problems.
3	"(D) Provider consultative serv-
4	ICES.—Providing consultative services to insti-
5	tutions, agencies, and other persons to enable
6	them to establish and maintain fiscal records
7	necessary for purposes of this title and other-
8	wise to qualify as providers of services or sup-
9	pliers.
10	"(E) COMMUNICATION WITH PRO-
11	VIDERS.—Communicating to providers of serv-
12	ices and suppliers any information or instruc-
13	tions furnished to the medicare administrative
14	contractor by the Secretary, and facilitating
15	communication between such providers and sup-
16	pliers and the Secretary.
17	"(F) Provider education and tech-
18	NICAL ASSISTANCE.—Performing the functions
19	relating to provider education, training, and
20	technical assistance.
21	"(G) Additional functions.—Per-
22	forming such other functions as are necessary
23	to carry out the purposes of this title.
24	"(5) Relationship to MIP contracts.—

"(A) Nonduplication of duties.—In 1 2 entering into contracts under this section, the Secretary shall assure that functions of medi-3 4 care administrative contractors in carrying out 5 activities under parts A and B do not duplicate 6 activities carried out under the Medicare Integ-7 rity Program under section 1893. The previous 8 sentence shall not apply with respect to the ac-9 tivity described in section 1893(b)(5) (relating 10 to prior authorization of certain items of dura-11 ble medical equipment under section 12 1834(a)(15)). 13 "(B) Construction.—An entity shall not 14 be treated as a medicare administrative con-15 tractor merely by reason of having entered into a contract with the Secretary under section 16 17 1893. 18 "(6) APPLICATION OF FEDERAL ACQUISITION 19 20

REGULATION.—Except to the extent inconsistent with a specific requirement of this title, the Federal Acquisition Regulation applies to contracts under this title.

- "(b) Contracting Requirements.— 23
- "(1) Use of competitive procedures.— 24

21

"(A) In general.—Except as provided in laws with general applicability to Federal acquisition and procurement or in subparagraph (B), the Secretary shall use competitive procedures when entering into contracts with medicare administrative contractors under this section, taking into account performance quality as well as price and other factors.

"(B) Renewal of contracts.—The Secretary may renew a contract with a medicare administrative contractor under this section from term to term without regard to section 5 of title 41, United States Code, or any other provision of law requiring competition, if the medicare administrative contractor has met or exceeded the performance requirements applicable with respect to the contract and contractor, except that the Secretary shall provide for the application of competitive procedures under such a contract not less frequently than once every five years.

"(C) Transfer of functions.—The Secretary may transfer functions among medicare administrative contractors consistent with the provisions of this paragraph. The Secretary

shall ensure that performance quality is considered in such transfers. The Secretary shall provide public notice (whether in the Federal Register or otherwise) of any such transfer (including a description of the functions so transferred, a description of the providers of services and suppliers affected by such transfer, and contact information for the contractors involved).

- "(D) Incentives for Quality.—The Secretary shall provide incentives for medicare administrative contractors to provide quality service and to promote efficiency.
- "(2) Compliance with requirements.—No contract under this section shall be entered into with any medicare administrative contractor unless the Secretary finds that such medicare administrative contractor will perform its obligations under the contract efficiently and effectively and will meet such requirements as to financial responsibility, legal authority, quality of services provided, and other matters as the Secretary finds pertinent.

"(3) Performance requirements.—

24 "(A) DEVELOPMENT OF SPECIFIC PER-25 FORMANCE REQUIREMENTS.—In developing

1	contract performance requirements, the Sec-
2	retary shall develop performance requirements
3	applicable to functions described in subsection
4	(a)(4).
5	"(B) Consultation.— In developing such
6	requirements, the Secretary may consult with
7	providers of services and suppliers, organiza-
8	tions representing individuals entitled to bene-
9	fits under part A or enrolled under part B, or
10	both, and organizations and agencies per-
11	forming functions necessary to carry out the
12	purposes of this section with respect to such
13	performance requirements.
14	"(C) Inclusion in contracts.—All con-
15	tractor performance requirements shall be set
16	forth in the contract between the Secretary and
17	the appropriate medicare administrative con-
18	tractor. Such performance requirements—
19	"(i) shall reflect the performance re-
20	quirements developed under subparagraph
21	(A), but may include additional perform-
22	ance requirements;
23	"(ii) shall be used for evaluating con-
24	tractor performance under the contract
25	and

1	"(iii) shall be consistent with the writ-
2	ten statement of work provided under the
3	contract.
4	"(4) Information requirements.—The Sec-
5	retary shall not enter into a contract with a medi-
6	care administrative contractor under this section un-
7	less the contractor agrees—
8	"(A) to furnish to the Secretary such time-
9	ly information and reports as the Secretary may
10	find necessary in performing his functions
11	under this title; and
12	"(B) to maintain such records and afford
13	such access thereto as the Secretary finds nec-
14	essary to assure the correctness and verification
15	of the information and reports under subpara-
16	graph (A) and otherwise to carry out the pur-
17	poses of this title.
18	"(5) Surety Bond.—A contract with a medi-
19	care administrative contractor under this section
20	may require the medicare administrative contractor,
21	and any of its officers or employees certifying pay-
22	ments or disbursing funds pursuant to the contract,
23	or otherwise participating in carrying out the con-
24	tract, to give surety bond to the United States in

such amount as the Secretary may deem appropriate.

"(c) TERMS AND CONDITIONS.—

- "(1) IN GENERAL.—A contract with any medicare administrative contractor under this section may contain such terms and conditions as the Secretary finds necessary or appropriate and may provide for advances of funds to the medicare administrative contractor for the making of payments by it under subsection (a)(4)(B).
- "(2) Prohibition on Mandates for Certain Data Collection.—The Secretary may not require, as a condition of entering into, or renewing, a contract under this section, that the medicare administrative contractor match data obtained other than in its activities under this title with data used in the administration of this title for purposes of identifying situations in which the provisions of section 1862(b) may apply.
- 20 "(d) Limitation on Liability of Medicare Ad-21 ministrative Contractors and Certain Officers.—
- "(1) CERTIFYING OFFICER.—No individual designated pursuant to a contract under this section as a certifying officer shall, in the absence of gross negligence or intent to defraud the United States, be

liable with respect to any payments certified by the
individual under this section.

"(2) DISBURSING OFFICER.—No disbursing officer shall, in the absence of gross negligence or intent to defraud the United States, be liable with respect to any payment by such officer under this section if it was based upon an authorization (which meets the applicable requirements for such internal controls established by the Comptroller General) of a certifying officer designated as provided in paragraph (1) of this subsection.

"(3) Liability of Medicare administrative contractor shall be liable to the United States for a payment by a certifying or disbursing officer unless in connection with such payment or in the supervision of or selection of such officer the medicare administrative contractor acted with gross negligence.

"(4) Indemnification by secretary.—

"(A) IN GENERAL.—Subject to subparagraphs (B) and (D), in the case of a medicare administrative contractor (or a person who is a director, officer, or employee of such a contractor or who is engaged by the contractor to participate directly in the claims administration

process) who is made a party to any judicial or administrative proceeding arising from or relating directly to the claims administration process under this title, the Secretary may, to the extent the Secretary determines to be appropriate and as specified in the contract with the contractor, indemnify the contractor and such persons.

"(B) CONDITIONS.—The Secretary may not provide indemnification under subparagraph (A) insofar as the liability for such costs arises directly from conduct that is determined by the judicial proceeding or by the Secretary to be criminal in nature, fraudulent, or grossly negligent. If indemnification is provided by the Secretary with respect to a contractor before a determination that such costs arose directly from such conduct, the contractor shall reimburse the Secretary for costs of indemnification.

"(C) Scope of indemnification.—Indemnification by the Secretary under subparagraph (A) may include payment of judgments, settlements (subject to subparagraph (D)), awards, and costs (including reasonable legal expenses).

1	"(D) WRITTEN APPROVAL FOR SETTLE-
2	MENTS.—A contractor or other person de-
3	scribed in subparagraph (A) may not propose to
4	negotiate a settlement or compromise of a pro-
5	ceeding described in such subparagraph without
6	the prior written approval of the Secretary to
7	negotiate such settlement or compromise. Any
8	indemnification under subparagraph (A) with
9	respect to amounts paid under a settlement or
10	compromise of a proceeding described in such
11	subparagraph are conditioned upon prior writ-
12	ten approval by the Secretary of the final settle-
13	ment or compromise.
14	"(E) Construction.—Nothing in this
15	paragraph shall be construed—
16	"(i) to change any common law immu-
17	nity that may be available to a medicare
18	administrative contractor or person de-
19	scribed in subparagraph (A); or
20	"(ii) to permit the payment of costs
21	not otherwise allowable, reasonable, or allo-
22	cable under the Federal Acquisition Regu-
23	lations.".
24	(2) Consideration of incorporation of
25	CURRENT LAW STANDARDS.—In developing contract

1	performance requirements under section 1874A(b)
2	of the Social Security Act, as inserted by paragraph
3	(1), the Secretary shall consider inclusion of the per-
4	formance standards described in sections 1816(f)(2)
5	of such Act (relating to timely processing of recon-
6	siderations and applications for exemptions) and sec-
7	tion 1842(b)(2)(B) of such Act (relating to timely
8	review of determinations and fair hearing requests),
9	as such sections were in effect before the date of the
10	enactment of this Act.
11	(b) Conforming Amendments to Section 1816
12	(Relating to Fiscal Intermediaries).—Section 1816
13	(42 U.S.C. 1395h) is amended as follows:
14	(1) The heading is amended to read as follows:
15	"PROVISIONS RELATING TO THE ADMINISTRATION OF
16	PART A''.
17	(2) Subsection (a) is amended to read as fol-
18	lows:
19	"(a) The administration of this part shall be con-
20	ducted through contracts with medicare administrative
21	contractors under section 1874A.".
22	(3) Subsection (b) is repealed.
23	(4) Subsection (c) is amended—
24	(A) by striking paragraph (1); and
25	(B) in each of paragraphs (2)(A) and
26	(3)(A), by striking "agreement under this sec-

1	tion" and inserting "contract under section
2	1874A that provides for making payments
3	under this part".
4	(5) Subsections (d) through (i) are repealed.
5	(6) Subsections (j) and (k) are each amended—
6	(A) by striking "An agreement with an
7	agency or organization under this section" and
8	inserting "A contract with a medicare adminis-
9	trative contractor under section 1874A with re-
10	spect to the administration of this part"; and
11	(B) by striking "such agency or organiza-
12	tion" and inserting "such medicare administra-
13	tive contractor" each place it appears.
14	(7) Subsection (l) is repealed.
15	(c) Conforming Amendments to Section 1842
16	(Relating to Carriers).—Section 1842 (42 U.S.C.
17	1395u) is amended as follows:
18	(1) The heading is amended to read as follows:
19	"PROVISIONS RELATING TO THE ADMINISTRATION OF
20	PART B".
21	(2) Subsection (a) is amended to read as fol-
22	lows:
23	"(a) The administration of this part shall be con-
24	ducted through contracts with medicare administrative
25	contractors under section 1874A.".
26	(3) Subsection (b) is amended—

1	(A) by striking paragraph (1);
2	(B) in paragraph (2)—
3	(i) by striking subparagraphs (A) and
4	(B);
5	(ii) in subparagraph (C), by striking
6	"carriers" and inserting "medicare admin-
7	istrative contractors"; and
8	(iii) by striking subparagraphs (D)
9	and (E);
10	(C) in paragraph (3)—
11	(i) in the matter before subparagraph
12	(A), by striking "Each such contract shall
13	provide that the carrier" and inserting
14	"The Secretary";
15	(ii) by striking "will" the first place it
16	appears in each of subparagraphs (A), (B),
17	(F), (G), (H), and (L) and inserting
18	"shall";
19	(iii) in subparagraph (B), in the mat-
20	ter before clause (i), by striking "to the
21	policyholders and subscribers of the car-
22	rier" and inserting "to the policyholders
23	and subscribers of the medicare adminis-
24	trative contractor";

1	(iv) by striking subparagraphs (C),
2	(D), and (E);
3	(v) in subparagraph (H)—
4	(I) by striking "if it makes deter-
5	minations or payments with respect to
6	physicians' services," in the matter
7	preceding clause (i); and
8	(II) by striking "carrier" and in-
9	serting "medicare administrative con-
10	tractor' in clause (i);
11	(vi) by striking subparagraph (I);
12	(vii) in subparagraph (L), by striking
13	the semicolon and inserting a period;
14	(viii) in the first sentence, after sub-
15	paragraph (L), by striking "and shall con-
16	tain" and all that follows through the pe-
17	riod; and
18	(ix) in the seventh sentence, by insert-
19	ing "medicare administrative contractor,"
20	after "carrier,"; and
21	(D) by striking paragraph (5);
22	(E) in paragraph (6)(D)(iv), by striking
23	"carrier" and inserting "medicare administra-
24	tive contractor"; and

1	(F) in paragraph (7), by striking "the car-
2	rier" and inserting "the Secretary" each place
3	it appears.
4	(4) Subsection (c) is amended—
5	(A) by striking paragraph (1);
6	(B) in paragraph (2)(A), by striking "con-
7	tract under this section which provides for the
8	disbursement of funds, as described in sub-
9	section (a)(1)(B)," and inserting "contract
10	under section 1874A that provides for making
11	payments under this part";
12	(C) in paragraph (3)(A), by striking "sub-
13	section (a)(1)(B)" and inserting "section
14	1874A(a)(3)(B)";
15	(D) in paragraph (4), in the matter pre-
16	ceding subparagraph (A), by striking "carrier"
17	and inserting "medicare administrative con-
18	tractor"; and
19	(E) by striking paragraphs (5) and (6).
20	(5) Subsections (d), (e), and (f) are repealed.
21	(6) Subsection (g) is amended by striking "car-
22	rier or carriers" and inserting "medicare administra-
23	tive contractor or contractors".
24	(7) Subsection (h) is amended—
25	(A) in paragraph (2)—

1	(i) by striking "Each carrier having
2	an agreement with the Secretary under
3	subsection (a)" and inserting "The Sec-
4	retary"; and
5	(ii) by striking "Each such carrier"
6	and inserting "The Secretary";
7	(B) in paragraph (3)(A)—
8	(i) by striking "a carrier having an
9	agreement with the Secretary under sub-
10	section (a)" and inserting "medicare ad-
11	ministrative contractor having a contract
12	under section 1874A that provides for
13	making payments under this part"; and
14	(ii) by striking "such carrier" and in-
15	serting "such contractor";
16	(C) in paragraph (3)(B)—
17	(i) by striking "a carrier" and insert-
18	ing "a medicare administrative contractor"
19	each place it appears; and
20	(ii) by striking "the carrier" and in-
21	serting "the contractor" each place it ap-
22	pears; and
23	(D) in paragraphs (5)(A) and (5)(B)(iii),
24	by striking "carriers" and inserting "medicare

1	administrative contractors" each place it ap-
2	pears.
3	(8) Subsection (1) is amended—
4	(A) in paragraph (1)(A)(iii), by striking
5	"carrier" and inserting "medicare administra-
6	tive contractor"; and
7	(B) in paragraph (2), by striking "carrier"
8	and inserting "medicare administrative con-
9	tractor".
10	(9) Subsection (p)(3)(A) is amended by striking
11	"carrier" and inserting "medicare administrative
12	contractor".
13	(10) Subsection (q)(1)(A) is amended by strik-
14	ing "carrier".
15	(d) Effective Date; Transition Rule.—
16	(1) Effective date.—
17	(A) In general.—Except as otherwise
18	provided in this subsection, the amendments
19	made by this section shall take effect on Octo-
20	ber 1, 2005, and the Secretary is authorized to
21	take such steps before such date as may be nec-
22	essary to implement such amendments on a
23	timely basis.
24	(B) Construction for current con-
25	TRACTS.—Such amendments shall not apply to

- contracts in effect before the date specified under subparagraph (A) that continue to retain the terms and conditions in effect on such date (except as otherwise provided under this Act, other than under this section) until such date as the contract is let out for competitive bidding under such amendments.
 - (C) DEADLINE FOR COMPETITIVE BID-DING.—The Secretary shall provide for the letting by competitive bidding of all contracts for functions of medicare administrative contractors for annual contract periods that begin on or after October 1, 2010.
 - (D) WAIVER OF PROVIDER NOMINATION PROVISIONS DURING TRANSITION.—During the period beginning on the date of the enactment of this Act and before the date specified under subparagraph (A), the Secretary may enter into new agreements under section 1816 of the Social Security Act (42 U.S.C. 1395h) without regard to any of the provider nomination provisions of such section.
 - (2) GENERAL TRANSITION RULES.—The Secretary shall take such steps, consistent with paragraph (1)(B) and (1)(C), as are necessary to provide

- 1 for an appropriate transition from contracts under
- 2 section 1816 and section 1842 of the Social Security
- 3 Act (42 U.S.C. 1395h, 1395u) to contracts under
- 4 section 1874A, as added by subsection (a)(1).
- 5 (3) AUTHORIZING CONTINUATION OF MIP
- 6 FUNCTIONS UNDER CURRENT CONTRACTS AND
- 7 AGREEMENTS AND UNDER ROLLOVER CONTRACTS.—
- 8 The provisions contained in the exception in section
- 9 1893(d)(2) of the Social Security Act (42 U.S.C.
- 10 1395ddd(d)(2)) shall continue to apply notwith-
- standing the amendments made by this section, and
- any reference in such provisions to an agreement or
- contract shall be deemed to include a contract under
- section 1874A of such Act, as inserted by subsection
- 15 (a)(1), that continues the activities referred to in
- such provisions.
- 17 (e) References.—On and after the effective date
- 18 provided under subsection (d)(1), any reference to a fiscal
- 19 intermediary or carrier under title XI or XVIII of the So-
- 20 cial Security Act (or any regulation, manual instruction,
- 21 interpretative rule, statement of policy, or guideline issued
- 22 to carry out such titles) shall be deemed a reference to
- 23 an appropriate medicare administrative contractor (as
- 24 provided under section 1874A of the Social Security Act).
- 25 (f) Reports on Implementation.—

- 1 (1) Plan for implementation.—By not later 2 than October 1, 2004, the Secretary shall submit a 3 report to Congress and the Comptroller General of the United States that describes the plan for imple-5 mentation of the amendments made by this section. 6 The Comptroller General shall conduct an evaluation 7 of such plan and shall submit to Congress, not later 8 than 6 months after the date the report is received, 9 a report on such evaluation and shall include in such 10 report such recommendations as the Comptroller 11 General deems appropriate.
 - (2) Status of implementation.—The Secretary shall submit a report to Congress not later than October 1, 2008, that describes the status of implementation of such amendments and that includes a description of the following:
 - (A) The number of contracts that have been competitively bid as of such date.
 - (B) The distribution of functions among contracts and contractors.
 - (C) A timeline for complete transition to full competition.
- 23 (D) A detailed description of how the Sec-24 retary has modified oversight and management

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1	of medicare contractors to adapt to full com-
2	petition.
3	SEC. 202. REQUIREMENTS FOR INFORMATION SECURITY
4	FOR MEDICARE ADMINISTRATIVE CONTRAC-
5	TORS.
6	(a) In General.—Section 1874A, as added by sec-
7	tion 201(a)(1), is amended by adding at the end the fol-
8	lowing new subsection:
9	"(e) Requirements for Information Secu-
10	RITY.—
11	"(1) Development of Information Secu-
12	RITY PROGRAM.—A medicare administrative con-
13	tractor that performs the functions referred to in
14	subparagraphs (A) and (B) of subsection (a)(4) (re-
15	lating to determining and making payments) shall
16	implement a contractor-wide information security
17	program to provide information security for the op-
18	eration and assets of the contractor with respect to
19	such functions under this title. An information secu-
20	rity program under this paragraph shall meet the
21	requirements for information security programs im-
22	posed on Federal agencies under section 3534(b)(2)
23	of title 44, United States Code (other than require-
24	ments under subparagraphs (B)(ii), (F)(iii), and
25	(F)(iv) of such section).

"(2) Independent audits.—

"(A) PERFORMANCE OF ANNUAL EVALUATIONS.—Each year a medicare administrative contractor that performs the functions referred to in subparagraphs (A) and (B) of subsection (a)(4) (relating to determining and making payments) shall undergo an evaluation of the information security of the contractor with respect to such functions under this title. The evaluation shall—

"(i) be performed by an entity that meets such requirements for independence as the Inspector General of the Department of Health and Human Services may establish; and

"(ii) test the effectiveness of information security control techniques for an appropriate subset of the contractor's information systems (as defined in section 3502(8) of title 44, United States Code) relating to such functions under this title and an assessment of compliance with the requirements of this subsection and related information security policies, procedures, standards and guidelines.

1	"(B) Deadline for initial evalua-
2	TION.—
3	"(i) NEW CONTRACTORS.—In the case
4	of a medicare administrative contractor
5	covered by this subsection that has not
6	previously performed the functions referred
7	to in subparagraphs (A) and (B) of sub-
8	section (a)(4) (relating to determining and
9	making payments) as a fiscal intermediary
10	or carrier under section 1816 or 1842, the
11	first independent evaluation conducted
12	pursuant subparagraph (A) shall be com-
13	pleted prior to commencing such functions.
14	"(ii) Other contractors.—In the
15	case of a medicare administrative con-
16	tractor covered by this subsection that is
17	not described in clause (i), the first inde-
18	pendent evaluation conducted pursuant
19	subparagraph (A) shall be completed with-
20	in 1 year after the date the contractor
21	commences functions referred to in clause
22	(i) under this section.
23	"(C) Reports on evaluations.—
24	"(i) To the inspector general.—
25	The results of independent evaluations

under subparagraph (A) shall be submitted
promptly to the Inspector General of the
Department of Health and Human Services.

- "(ii) To CONGRESS.—The Inspector General of Department of Health and Human Services shall submit to Congress annual reports on the results of such evaluations.".
- 10 (b) Application of Requirements to Fiscal 11 Intermediaries and Carriers.—
- (1) In general.—The provisions of section 12 13 1874A(e)(2) of the Social Security Act (other than 14 subparagraph (B)), as added by subsection (a), shall 15 apply to each fiscal intermediary under section 1816 of the Social Security Act (42 U.S.C. 1395h) and 16 17 each carrier under section 1842 of such Act (42 18 U.S.C. 1395u) in the same manner as they apply to 19 medicare administrative contractors under such pro-20 visions.
 - (2) DEADLINE FOR INITIAL EVALUATION.—In the case of such a fiscal intermediary or carrier with an agreement or contract under such respective section in effect as of the date of the enactment of this Act. the first evaluation under section

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1	1874A(e)(2)(A) of the Social Security Act (as added
2	by subsection (a)), pursuant to paragraph (1), shall
3	be completed (and a report on the evaluation sub-
4	mitted to the Secretary) by not later than 1 year
5	after such date.
6	TITLE III—EDUCATION AND
7	OUTREACH
8	SEC. 301. PROVIDER EDUCATION AND TECHNICAL ASSIST-
9	ANCE.
10	(a) Coordination of Education Funding.—
11	(1) In general.—The Social Security Act is
12	amended by inserting after section 1888 the fol-
13	lowing new section:
14	"PROVIDER EDUCATION AND TECHNICAL ASSISTANCE
15	"Sec. 1889. (a) Coordination of Education
16	Funding.—The Secretary shall coordinate the edu-
17	cational activities provided through medicare contractors
18	(as defined in subsection (g), including under section
19	1893) in order to maximize the effectiveness of Federal
20	education efforts for providers of services and suppliers.".
21	(2) Effective date.—The amendment made
22	by paragraph (1) shall take effect on the date of the
23	enactment of this Act.
24	(3) Report.—Not later than October 1, 2004,
25	the Secretary shall submit to Congress a report that
26	includes a description and evaluation of the steps

- 1 taken to coordinate the funding of provider edu-
- 2 cation under section 1889(a) of the Social Security
- 3 Act, as added by paragraph (1).
- 4 (b) Incentives To Improve Contractor Per-
- 5 FORMANCE.—
- 6 (1) IN GENERAL.—Section 1874A, as added by
- 7 section 201(a)(1) and as amended by section 202(a),
- 8 is amended by adding at the end the following new
- 9 subsection:
- 10 "(f) Incentives To Improve Contractor Per-
- 11 FORMANCE IN PROVIDER EDUCATION AND OUTREACH.—
- 12 In order to give medicare administrative contractors an
- 13 incentive to implement effective education and outreach
- 14 programs for providers of services and suppliers, the Sec-
- 15 retary shall develop and implement a methodology to
- 16 measure the specific claims payment error rates of such
- 17 contractors in the processing or reviewing of medicare
- 18 claims.".
- 19 (2) Application to fiscal intermediaries
- 20 AND CARRIERS.—The provisions of section 1874A(f)
- of the Social Security Act, as added by paragraph
- 22 (1), shall apply to each fiscal intermediary under
- section 1816 of the Social Security Act (42 U.S.C.
- 24 1395h) and each carrier under section 1842 of such
- Act (42 U.S.C. 1395u) in the same manner as they

- apply to medicare administrative contractors under
 such provisions.
 - (3) GAO REPORT ON ADEQUACY OF METHOD-OLOGY.—Not later than October 1, 2004, the Comptroller General of the United States shall submit to Congress and to the Secretary a report on the adequacy of the methodology under section 1874A(f) of the Social Security Act, as added by paragraph (1), and shall include in the report such recommendations as the Comptroller General determines appropriate with respect to the methodology.
 - (4) Report on use of methodology in assessing contractor performance.—Not later than October 1, 2004, the Secretary shall submit to Congress a report that describes how the Secretary intends to use such methodology in assessing medicare contractor performance in implementing effective education and outreach programs, including whether to use such methodology as a basis for performance bonuses. The report shall include an analysis of the sources of identified errors and potential changes in systems of contractors and rules of the Secretary that could reduce claims error rates.

- 1 (c) Provision of Access to and Prompt Re-2 sponses From Medicare Administrative Contrac-
- (1) IN GENERAL.—Section 1874A, as added by section 201(a)(1) and as amended by section 202(a) and subsection (b), is further amended by adding at the end the following new subsection:
- 8 "(g) Communications with Beneficiaries, Pro-9 viders of Services and Suppliers.—
- "(1) COMMUNICATION STRATEGY.—The Secretary shall develop a strategy for communications with individuals entitled to benefits under part A or enrolled under part B, or both, and with providers of services and suppliers under this title.
 - "(2) Response to written inquiries.—Each medicare administrative contractor shall, for those providers of services and suppliers which submit claims to the contractor for claims processing and for those individuals entitled to benefits under part A or enrolled under part B, or both, with respect to whom claims are submitted for claims processing, provide general written responses (which may be through electronic transmission) in a clear, concise, and accurate manner to inquiries of providers of services, suppliers and individuals entitled to bene-

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1	fits under part A or enrolled under part B, or both,
2	concerning the programs under this title within 45
3	business days of the date of receipt of such inquiries.
4	"(3) RESPONSE TO TOLL-FREE LINES.—The
5	Secretary shall ensure that each medicare adminis-
6	trative contractor shall provide, for those providers
7	of services and suppliers which submit claims to the
8	contractor for claims processing and for those indi-
9	viduals entitled to benefits under part A or enrolled
10	under part B, or both, with respect to whom claims
11	are submitted for claims processing, a toll-free tele-
12	phone number at which such individuals, providers
13	of services and suppliers may obtain information re-
14	garding billing, coding, claims, coverage, and other
15	appropriate information under this title.
16	"(4) Monitoring of Contractor Re-
17	SPONSES.—
18	"(A) In general.—Each medicare admin-
19	istrative contractor shall, consistent with stand-
20	ards developed by the Secretary under subpara-
21	graph (B)—
22	"(i) maintain a system for identifying
23	who provides the information referred to in
24	paragraphs (2) and (3); and

1 "(ii) monitor the accuracy, consist-2 ency, and timeliness of the information so 3 provided.

"(B) Development of Standards.—

"(i) IN GENERAL.—The Secretary shall establish and make public standards to monitor the accuracy, consistency, and timeliness of the information provided in response to written and telephone inquiries under this subsection. Such standards shall be consistent with the performance requirements established under subsection (b)(3).

"(ii) EVALUATION.—In conducting evaluations of individual medicare administrative contractors, the Secretary shall take into account the results of the monitoring conducted under subparagraph (A) taking into account as performance rethe standards quirements established under clause (i). The Secretary shall, in consultation with organizations representing providers of services, suppliers, and individuals entitled to benefits under part A or enrolled under part B, or both, establish standards relating to the accu-

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1	racy, consistency, and timeliness of the in-
2	formation so provided.
3	"(C) Direct monitoring.—Nothing in
4	this paragraph shall be construed as preventing
5	the Secretary from directly monitoring the ac-
6	curacy, consistency, and timeliness of the infor-
7	mation so provided.".
8	(2) Effective date.—The amendment made
9	by paragraph (1) shall take effect October 1, 2004.
10	(3) Application to fiscal intermediaries
11	AND CARRIERS.—The provisions of section 1874A(g)
12	of the Social Security Act, as added by paragraph
13	(1), shall apply to each fiscal intermediary under
14	section 1816 of the Social Security Act (42 U.S.C.
15	1395h) and each carrier under section 1842 of such
16	Act (42 U.S.C. 1395u) in the same manner as they
17	apply to medicare administrative contractors under
18	such provisions.
19	(d) Improved Provider Education and Train-
20	ING.—
21	(1) In general.—Section 1889, as added by
22	subsection (a), is amended by adding at the end the
23	following new subsections:
24	"(b) Enhanced Education and Training.—

- "(1) Additional resources.—There are au-1 2 thorized to be appropriated to the Secretary (in ap-3 propriate part from the Federal Hospital Insurance Trust Fund and the Federal Supplementary Medical 5 Insurance Trust Fund) \$25,000,000 for each of fis-6 cal years 2005 and 2006 and such sums as may be 7 necessary for succeeding fiscal years. 8 "(2) USE.—The funds made available under 9 paragraph (1) shall be used to increase the conduct 10 by medicare contractors of education and training of 11 providers of services and suppliers regarding billing, 12 coding, and other appropriate items and may also be 13 used to improve the accuracy, consistency, and time-14 liness of contractor responses. "(c) Tailoring Education and Training Activi-15 TIES FOR SMALL PROVIDERS OR SUPPLIERS.— 16 17 "(1) IN GENERAL.—Insofar as a medicare con-18 tractor conducts education and training activities, it 19 shall tailor such activities to meet the special needs 20 of small providers of services or suppliers (as defined 21 in paragraph (2)).
- 22 "(2) SMALL PROVIDER OF SERVICES OR SUP-23 PLIER.—In this subsection, the term 'small provider 24 of services or supplier' means—

1	"(A) a provider of services with fewer than
2	25 full-time-equivalent employees; or
3	"(B) a supplier with fewer than 10 full-
4	time-equivalent employees.".
5	(2) Effective date.—The amendment made
6	by paragraph (1) shall take effect on October 1,
7	2004.
8	(e) REQUIREMENT TO MAINTAIN INTERNET
9	SITES.—
10	(1) In general.—Section 1889, as added by
11	subsection (a) and as amended by subsection (d), is
12	further amended by adding at the end the following
13	new subsection:
14	"(d) Internet Sites; FAQs.—The Secretary, and
15	each medicare contractor insofar as it provides services
16	(including claims processing) for providers of services or
17	suppliers, shall maintain an Internet site which—
18	"(1) provides answers in an easily accessible
19	format to frequently asked questions, and
20	"(2) includes other published materials of the
21	contractor,
22	that relate to providers of services and suppliers under the
23	programs under this title (and title XI insofar as it relates
24	to such programs).".

- 1 (2) Effective date.—The amendment made
- 2 by paragraph (1) shall take effect on October 1,
- 3 2004.
- 4 (f) Additional Provider Education Provi-
- 5 SIONS.—
- 6 (1) IN GENERAL.—Section 1889, as added by
- 7 subsection (a) and as amended by subsections (d)
- 8 and (e), is further amended by adding at the end the
- 9 following new subsections:
- 10 "(e) Encouragement of Participation in Edu-
- 11 CATION PROGRAM ACTIVITIES.—A medicare contractor
- 12 may not use a record of attendance at (or failure to at-
- 13 tend) educational activities or other information gathered
- 14 during an educational program conducted under this sec-
- 15 tion or otherwise by the Secretary to select or track pro-
- 16 viders of services or suppliers for the purpose of con-
- 17 ducting any type of audit or prepayment review.
- 18 "(f) Construction.—Nothing in this section or sec-
- 19 tion 1893(g) shall be construed as providing for disclosure
- 20 by a medicare contractor of information that would com-
- 21 promise pending law enforcement activities or reveal find-
- 22 ings of law enforcement-related audits.
- 23 "(g) Definitions.—For purposes of this section, the
- 24 term 'medicare contractor' includes the following:

1 "(1) A medicare administrative contractor with 2 a contract under section 1874A, including a fiscal 3 intermediary with a contract under section 1816 and a carrier with a contract under section 1842. "(2) An eligible entity with a contract under 5 6 section 1893. 7 Such term does not include, with respect to activities of 8 a specific provider of services or supplier an entity that has no authority under this title or title IX with respect 10 to such activities and such provider of services or sup-11 plier.". 12 (2) Effective date.—The amendment made 13 by paragraph (1) shall take effect on the date of the 14 enactment of this Act. 15 SEC. 302. SMALL PROVIDER TECHNICAL ASSISTANCE DEM-16 ONSTRATION PROGRAM. 17 (a) Establishment.— 18 (1) In General.—The Secretary shall establish 19 a demonstration program (in this section referred to as the "demonstration program") under which tech-20 21 nical assistance described in paragraph (2) is made

available, upon request and on a voluntary basis, to

small providers of services or suppliers in order to

improve compliance with the applicable requirements

of the programs under medicare program under title

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1	XVIII of the Social Security Act (including provi-
2	sions of title XI of such Act insofar as they relate
3	to such title and are not administered by the Office
4	of the Inspector General of the Department of
5	Health and Human Services).
6	(2) Forms of Technical Assistance.—The
7	technical assistance described in this paragraph is—
8	(A) evaluation and recommendations re-
9	garding billing and related systems; and
10	(B) information and assistance regarding
11	policies and procedures under the medicare pro-
12	gram, including coding and reimbursement.
13	(3) Small providers of services or sup-
14	PLIERS.—In this section, the term "small providers
15	of services or suppliers" means—
16	(A) a provider of services with fewer than
17	25 full-time-equivalent employees; or
18	(B) a supplier with fewer than 10 full-
19	time-equivalent employees.
20	(b) QUALIFICATION OF CONTRACTORS.—In con-
21	ducting the demonstration program, the Secretary shall
22	enter into contracts with qualified organizations (such as
23	peer review organizations or entities described in section
24	1889(g)(2) of the Social Security Act, as inserted by sec-
25	tion $5(f)(1)$) with appropriate expertise with billing sys-

- 1 tems of the full range of providers of services and sup-
- 2 pliers to provide the technical assistance. In awarding such
- 3 contracts, the Secretary shall consider any prior investiga-
- 4 tions of the entity's work by the Inspector General of De-
- 5 partment of Health and Human Services or the Comp-
- 6 troller General of the United States.
- 7 (c) Description of Technical Assistance.—The
- 8 technical assistance provided under the demonstration
- 9 program shall include a direct and in-person examination
- 10 of billing systems and internal controls of small providers
- 11 of services or suppliers to determine program compliance
- 12 and to suggest more efficient or effective means of achiev-
- 13 ing such compliance.
- 14 (d) Avoidance of Recovery Actions for Prob-
- 15 LEMS IDENTIFIED AS CORRECTED.—The Secretary shall
- 16 provide that, absent evidence of fraud and notwith-
- 17 standing any other provision of law, any errors found in
- 18 a compliance review for a small provider of services or sup-
- 19 plier that participates in the demonstration program shall
- 20 not be subject to recovery action if the technical assistance
- 21 personnel under the program determine that—
- 22 (1) the problem that is the subject of the com-
- 23 pliance review has been corrected to their satisfac-
- 24 tion within 30 days of the date of the visit by such

- 1 personnel to the small provider of services or sup-
- 2 plier; and
- 3 (2) such problem remains corrected for such pe-
- 4 riod as is appropriate.
- 5 The previous sentence applies only to claims filed as part
- 6 of the demonstration program and lasts only for the dura-
- 7 tion of such program and only as long as the small pro-
- 8 vider of services or supplier is a participant in such pro-
- 9 gram.
- 10 (e) GAO EVALUATION.—Not later than 2 years after
- 11 the date of the date the demonstration program is first
- 12 implemented, the Comptroller General, in consultation
- 13 with the Inspector General of the Department of Health
- 14 and Human Services, shall conduct an evaluation of the
- 15 demonstration program. The evaluation shall include a de-
- 16 termination of whether claims error rates are reduced for
- 17 small providers of services or suppliers who participated
- 18 in the program and the extent of improper payments made
- 19 as a result of the demonstration program. The Comp-
- 20 troller General shall submit a report to the Secretary and
- 21 the Congress on such evaluation and shall include in such
- 22 report recommendations regarding the continuation or ex-
- 23 tension of the demonstration program.
- 24 (f) FINANCIAL PARTICIPATION BY PROVIDERS.—The
- 25 provision of technical assistance to a small provider of

services or supplier under the demonstration program is 1 2 conditioned upon the small provider of services or supplier 3 paying an amount estimated (and disclosed in advance of 4 a provider's or supplier's participation in the program) to 5 be equal to 25 percent of the cost of the technical assist-6 ance. 7 (g) AUTHORIZATION OF APPROPRIATIONS.—There 8 are authorized to be appropriated to the Secretary (in appropriate part from the Federal Hospital Insurance Trust 10 Fund and the Federal Supplementary Medical Insurance Trust Fund) to carry out the demonstration program— 12 (1) for fiscal year 2005, \$1,000,000, and (2) for fiscal year 2006, \$6,000,000. 13 14 SEC. 303. MEDICARE PROVIDER OMBUDSMAN: MEDICARE 15 BENEFICIARY OMBUDSMAN. 16 (a) Medicare Provider Ombudsman.—Section 1868 (42 U.S.C. 1395ee) is amended— 18 (1) by adding at the end of the heading the fol-19 lowing: "; MEDICARE PROVIDER OMBUDSMAN"; 20 (2) by inserting "Practicing Physicians Ad-VISORY COUNCIL.—(1)" after "(a)"; 21 22 (3) in paragraph (1), as so redesignated under 23 paragraph (2), by striking "in this section" and in-

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serting "in this subsection";

1	(4) by redesignating subsections (b) and (c) as
2	paragraphs (2) and (3), respectively; and
3	(5) by adding at the end the following new sub-
4	section:
5	"(b) Medicare Provider Ombudsman.—The Sec-
6	retary shall appoint within the Department of Health and
7	Human Services a Medicare Provider Ombudsman. The
8	Ombudsman shall—
9	"(1) provide assistance, on a confidential basis,
10	to providers of services and suppliers with respect to
11	complaints, grievances, and requests for information
12	concerning the programs under this title (including
13	provisions of title XI insofar as they relate to this
14	title and are not administered by the Office of the
15	Inspector General of the Department of Health and
16	Human Services) and in the resolution of unclear or
17	conflicting guidance given by the Secretary and
18	medicare contractors to such providers of services
19	and suppliers regarding such programs and provi-
20	sions and requirements under this title and such
21	provisions; and
22	"(2) submit recommendations to the Secretary
23	for improvement in the administration of this title
24	and such provisions, including—

"(A) recommendations to respond to recur-1 2 ring patterns of confusion in this title and such provisions (including recommendations regard-3 4 ing suspending imposition of sanctions where there is widespread confusion in program ad-6 ministration), and 7 "(B) recommendations to provide for an 8 appropriate and consistent response (including 9 not providing for audits) in cases of self-identi-10 fied overpayments by providers of services and 11 suppliers. 12 The Ombudsman shall not serve as an advocate for any increases in payments or new coverage of services, but may identify issues and problems in payment or coverage 14 15 policies.". 16 (b) Medicare Beneficiary Ombudsman.—Title XVIII is amended by inserting after section 1806 the following new section: 18 19 "MEDICARE BENEFICIARY OMBUDSMAN 20 "Sec. 1807. (a) In General.—The Secretary shall appoint within the Department of Health and Human 21 22 Services a Medicare Beneficiary Ombudsman who shall have expertise and experience in the fields of health care

and education of (and assistance to) individuals entitled

to benefits under this title.

1	"(b) Duties.—The Medicare Beneficiary Ombuds-
2	man shall—
3	"(1) receive complaints, grievances, and re-
4	quests for information submitted by individuals enti-
5	tled to benefits under part A or enrolled under part
6	B, or both, with respect to any aspect of the medi-
7	care program;
8	"(2) provide assistance with respect to com-
9	plaints, grievances, and requests referred to in para-
10	graph (1), including—
11	"(A) assistance in collecting relevant infor-
12	mation for such individuals, to seek an appeal
13	of a decision or determination made by a fiscal
14	intermediary, carrier, Medicare+Choice organi-
15	zation, or the Secretary; and
16	"(B) assistance to such individuals with
17	any problems arising from disenrollment from a
18	Medicare+Choice plan under part C; and
19	"(3) submit annual reports to Congress and the
20	Secretary that describe the activities of the Office
21	and that include such recommendations for improve-
22	ment in the administration of this title as the Om-
23	budsman determines appropriate.
24	The Ombudsman shall not serve as an advocate for any
25	increases in payments or new coverage of services, but

- 1 may identify issues and problems in payment or coverage
- 2 policies.
- 3 "(c) Working With Health Insurance Coun-
- 4 SELING PROGRAMS.—To the extent possible, the Ombuds-
- 5 man shall work with health insurance counseling programs
- 6 (receiving funding under section 4360 of Omnibus Budget
- 7 Reconciliation Act of 1990) to facilitate the provision of
- 8 information to individuals entitled to benefits under part
- 9 A or enrolled under part B, or both regarding
- 10 Medicare+Choice plans and changes to those plans. Noth-
- 11 ing in this subsection shall preclude further collaboration
- 12 between the Ombudsman and such programs.".
- 13 (c) Deadline for Appointment.—The Secretary
- 14 shall appoint the Medicare Provider Ombudsman and the
- 15 Medicare Beneficiary Ombudsman, under the amendments
- 16 made by subsections (a) and (b), respectively, by not later
- 17 than 1 year after the date of the enactment of this Act.
- 18 (d) Funding.—There are authorized to be appro-
- 19 priated to the Secretary (in appropriate part from the
- 20 Federal Hospital Insurance Trust Fund and the Federal
- 21 Supplementary Medical Insurance Trust Fund) to carry
- 22 out the provisions of subsection (b) of section 1868 of the
- 23 Social Security Act (relating to the Medicare Provider
- 24 Ombudsman), as added by subsection (a)(5) and section
- 25 1807 of such Act (relating to the Medicare Beneficiary

- 1 Ombudsman), as added by subsection (b), such sums as
- 2 are necessary for fiscal year 2004 and each succeeding fis-
- 3 cal year.
- 4 (e) USE OF CENTRAL, TOLL-FREE NUMBER (1–800–
- 5 MEDICARE).—
- 6 (1) Phone Triage system; listing in medi-
- 7 CARE HANDBOOK INSTEAD OF OTHER TOLL-FREE
- 8 NUMBERS.—Section 1804(b) (42 U.S.C. 1395b-
- 9 2(b)) is amended by adding at the end the following:
- 10 "The Secretary shall provide, through the toll-free
- 11 number 1–800–MEDICARE, for a means by which
- individuals seeking information about, or assistance
- with, such programs who phone such toll-free num-
- ber are transferred (without charge) to appropriate
- entities for the provision of such information or as-
- sistance. Such toll-free number shall be the toll-free
- 17 number listed for general information and assistance
- in the annual notice under subsection (a) instead of
- the listing of numbers of individual contractors.".

(2) Monitoring accuracy.—

- 21 (A) Study.—The Comptroller General of
- the United States shall conduct a study to mon-
- 23 itor the accuracy and consistency of information
- provided to individuals entitled to benefits
- 25 under part A or enrolled under part B, or both,

through the toll-free number 1–800–MEDICARE, including an assessment of whether the information provided is sufficient to answer questions of such individuals. In conducting the study, the Comptroller General shall examine the education and training of the individuals providing information through such number.

(B) Report.—Not later than 1 year after the date of the enactment of this Act, the Comptroller General shall submit to Congress a report on the study conducted under subparagraph (A).

13 SEC. 304. BENEFICIARY OUTREACH DEMONSTRATION PRO-

14 GRAM.

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15 (a) IN GENERAL.—The Secretary shall establish a demonstration program (in this section referred to as the 16 17 "demonstration program") under which medicare specialists employed by the Department of Health and Human 18 19 Services provide advice and assistance to individuals entitled to benefits under part A of title XVIII of the Social 20 21 Security Act, or enrolled under part B of such title, or 22 both, regarding the medicare program at the location of 23 existing local offices of the Social Security Administration.

24 (b) Locations.—

1	(1) In general.—The demonstration program
2	shall be conducted in at least 6 offices or areas.
3	Subject to paragraph (2), in selecting such offices
4	and areas, the Secretary shall provide preference for
5	offices with a high volume of visits by individuals re-
6	ferred to in subsection (a).
7	(2) Assistance for rural beneficiaries.—
8	The Secretary shall provide for the selection of at
9	least 2 rural areas to participate in the demonstra-
10	tion program. In conducting the demonstration pro-
11	gram in such rural areas, the Secretary shall provide
12	for medicare specialists to travel among local offices
13	in a rural area on a scheduled basis.
14	(e) Duration.—The demonstration program shall be
15	conducted over a 3-year period.
16	(d) Evaluation and Report.—
17	(1) Evaluation.—The Secretary shall provide
18	for an evaluation of the demonstration program.
19	Such evaluation shall include an analysis of—
20	(A) utilization of, and satisfaction of those
21	individuals referred to in subsection (a) with,
22	the assistance provided under the program; and
23	(B) the cost-effectiveness of providing ben-
24	eficiary assistance through out-stationing medi-

care specialists at local offices of the Social Security Administration.

(2) Report.—The Secretary shall submit to Congress a report on such evaluation and shall include in such report recommendations regarding the feasibility of permanently out-stationing medicare specialists at local offices of the Social Security Administration.

TITLE IV—APPEALS AND RECOVERY

11 SEC. 401. TRANSFER OF RESPONSIBILITY FOR MEDICARE

12 APPEALS.

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13 (a) Transition Plan.—

14 (1) IN GENERAL.—Not later than October 1, 15 2004, the Commissioner of Social Security and the 16 Secretary shall develop and transmit to Congress 17 and the Comptroller General of the United States a 18 plan under which the functions of administrative law 19 judges responsible for hearing cases under title 20 XVIII of the Social Security Act (and related provi-21 sions in title XI of such Act) are transferred from 22 the responsibility of the Commissioner and the So-23 cial Security Administration to the Secretary and 24 the Department of Health and Human Services.

1 (2) GAO EVALUATION.—The Comptroller Gen-2 eral of the United States shall evaluate the plan 3 and, not later than the date that is 6 months after 4 the date on which the plan is received by the Comp-5 troller General, shall submit to Congress a report on 6 such evaluation.

(b) Transfer of Adjudication Authority.—

- (1) IN GENERAL.—Not earlier than July 1, 2005, and not later than October 1, 2005, the Commissioner of Social Security and the Secretary shall implement the transition plan under subsection (a) and transfer the administrative law judge functions described in such subsection from the Social Security Administration to the Secretary.
- (2) Assuring independence of judges.—
 The Secretary shall assure the independence of administrative law judges performing the administrative law judge functions transferred under paragraph (1) from the Centers for Medicare & Medicaid Services and its contractors.
- (3) Geographic distribution.—The Secretary shall provide for an appropriate geographic distribution of administrative law judges performing the administrative law judge functions transferred

- under paragraph (1) throughout the United States to ensure timely access to such judges.
 - (4) Hiring authority.—Subject to the amounts provided in advance in appropriations Act, the Secretary shall have authority to hire administrative law judges to hear such cases, giving priority to those judges with prior experience in handling medicare appeals and in a manner consistent with paragraph (3), and to hire support staff for such judges.
 - (5) Financing.—Amounts payable under law to the Commissioner for administrative law judges performing the administrative law judge functions transferred under paragraph (1) from the Federal Hospital Insurance Trust Fund and the Federal Supplementary Medical Insurance Trust Fund shall become payable to the Secretary for the functions so transferred.
 - (6) Shared resources.—The Secretary shall enter into such arrangements with the Commissioner as may be appropriate with respect to transferred functions of administrative law judges to share office space, support staff, and other resources, with appropriate reimbursement from the Trust Funds described in paragraph (5).

- 1 (c) Increased Financial Support.—In addition to
- 2 any amounts otherwise appropriated, to ensure timely ac-
- 3 tion on appeals before administrative law judges and the
- 4 Departmental Appeals Board consistent with section 1869
- 5 of the Social Security Act (as amended by section 521 of
- 6 BIPA, 114 Stat. 2763A-534), there are authorized to be
- 7 appropriated (in appropriate part from the Federal Hos-
- 8 pital Insurance Trust Fund and the Federal Supple-
- 9 mentary Medical Insurance Trust Fund) to the Secretary
- 10 such sums as are necessary for fiscal year 2005 and each
- 11 subsequent fiscal year to—
- 12 (1) increase the number of administrative law
- judges (and their staffs) under subsection (b)(4);
- 14 (2) improve education and training opportuni-
- ties for administrative law judges (and their staffs);
- 16 and
- 17 (3) increase the staff of the Departmental Ap-
- peals Board.
- 19 (d) Conforming Amendment.—Section
- 20 1869(f)(2)(A)(i) (42 U.S.C. 1395ff(f)(2)(A)(i)), as added
- 21 by section 522(a) of BIPA (114 Stat. 2763A-543), is
- 22 amended by striking "of the Social Security Administra-
- 23 tion".

SEC. 402. PROCESS FOR EXPEDITED ACCESS TO REVIEW. 2 (a) Expedited Access to Judicial Review.—Sec-3 tion 1869(b) (42 U.S.C. 1395ff(b)) as amended by BIPA, 4 is amended— (1) in paragraph (1)(A), by inserting ", subject 5 6 to paragraph (2)," before "to judicial review of the 7 Secretary's final decision"; 8 (2) in paragraph (1)(F)— 9 (A) by striking clause (ii); (B) by striking "PROCEEDING" and all 10 that follows through "DETERMINATION" and in-11 12 serting "DETERMINATIONS AND RECONSIDER-13 ATIONS"; and 14 (C) by redesignating subclauses (I) and 15 (II) as clauses (i) and (ii) and by moving the 16 indentation of such subclauses (and the matter 17 that follows) 2 ems to the left; and 18 (3) by adding at the end the following new 19 paragraph: 20 "(2) Expedited access to judicial re-21 VIEW.— 22 "(A) IN GENERAL.—The Secretary shall establish a process under which a provider of 23 24 services or supplier that furnishes an item or 25 service or an individual entitled to benefits

under part A or enrolled under part B, or both,

who has filed an appeal under paragraph (1) may obtain access to judicial review when a review panel (described in subparagraph (D)), on its own motion or at the request of the appellant, determines that no entity in the administrative appeals process has the authority to decide the question of law or regulation relevant to the matters in controversy and that there is no material issue of fact in dispute. The appellant may make such request only once with respect to a question of law or regulation in a case of an appeal.

"(B) Prompt determinations.—If, after or coincident with appropriately filing a request for an administrative hearing, the appellant requests a determination by the appropriate review panel that no review panel has the authority to decide the question of law or regulations relevant to the matters in controversy and that there is no material issue of fact in dispute and if such request is accompanied by the documents and materials as the appropriate review panel shall require for purposes of making such determination, such review panel shall make a determination on the request in writing within

1	60 days after the date such review panel re-
2	ceives the request and such accompanying docu-
3	ments and materials. Such a determination by
4	such review panel shall be considered a final de-
5	cision and not subject to review by the Sec-
6	retary.
7	"(C) Access to Judicial Review.—
8	"(i) In general.—If the appropriate
9	review panel—
10	"(I) determines that there are no
11	material issues of fact in dispute and
12	that the only issue is one of law or
13	regulation that no review panel has
14	the authority to decide; or
15	"(II) fails to make such deter-
16	mination within the period provided
17	under subparagraph (B);
18	then the appellant may bring a civil action
19	as described in this subparagraph.
20	"(ii) Deadline for filing.—Such
21	action shall be filed, in the case described
22	in—
23	"(I) clause (i)(I), within 60 days
24	of date of the determination described
25	in such subparagraph; or

1 "(II) clause (i)(II), within 60
2 days of the end of the period provided
3 under subparagraph (B) for the determination.

"(iii) VENUE.—Such action shall be brought in the district court of the United States for the judicial district in which the appellant is located (or, in the case of an action brought jointly by more than one applicant, the judicial district in which the greatest number of applicants are located) or in the district court for the District of Columbia.

"(iv) Interest on amounts in controversy.—Where a provider of services or supplier seeks judicial review pursuant to this paragraph, the amount in controversy shall be subject to annual interest beginning on the first day of the first month beginning after the 60-day period as determined pursuant to clause (ii) and equal to the rate of interest on obligations issued for purchase by the Federal Hospital Insurance Trust Fund and by the Federal Supplementary Medical Insurance

1 Trust Fund for the month in which the 2 civil action authorized under this para-3 graph is commenced, to be awarded by the reviewing court in favor of the prevailing party. No interest awarded pursuant to the 6 preceding sentence shall be deemed income 7 or cost for the purposes of determining re-8 imbursement due providers of services or 9 suppliers under this Act. 10

- "(D) Review Panels.—For purposes of this subsection, a 'review panel' is a panel consisting of 3 members (who shall be administrative law judges, members of the Departmental Appeals Board, or qualified individuals associated with a qualified independent contractor (as defined in subsection (c)(2)) or with another independent entity) designated by the Secretary for purposes of making determinations under this paragraph.".
- 20 (b) APPLICATION TO PROVIDER AGREEMENT DETER-21 MINATIONS.—Section 1866(h)(1) (42 U.S.C.
- 22 1395cc(h)(1)) is amended—
- 23 (1) by inserting "(A)" after "(h)(1)"; and
- 24 (2) by adding at the end the following new sub-25 paragraph:

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- 1 "(B) An institution or agency described in subpara-
- 2 graph (A) that has filed for a hearing under subparagraph
- 3 (A) shall have expedited access to judicial review under
- 4 this subparagraph in the same manner as providers of
- 5 services, suppliers, and individuals entitled to benefits
- 6 under part A or enrolled under part B, or both, may ob-
- 7 tain expedited access to judicial review under the process
- 8 established under section 1869(b)(2). Nothing in this sub-
- 9 paragraph shall be construed to affect the application of
- 10 any remedy imposed under section 1819 during the pend-
- 11 ency of an appeal under this subparagraph.".
- 12 (c) Effective Date.—The amendments made by
- 13 this section shall apply to appeals filed on or after October
- 14 1, 2004.
- 15 (d) Expedited Review of Certain Provider
- 16 AGREEMENT DETERMINATIONS.—
- 17 (1) TERMINATION AND CERTAIN OTHER IMME-
- 18 DIATE REMEDIES.—The Secretary shall develop and
- implement a process to expedite proceedings under
- sections 1866(h) of the Social Security Act (42)
- 21 U.S.C. 1395cc(h)) in which the remedy of termi-
- 22 nation of participation, or a remedy described in
- clause (i) or (iii) of section 1819(h)(2)(B) of such
- 24 Act (42 U.S.C. 1395i–3(h)(2)(B)) which is applied
- on an immediate basis, has been imposed. Under

- such process priority shall be provided in cases of termination.
- 3 (2) Increased financial support.—In addition to any amounts otherwise appropriated, to re-5 duce by 50 percent the average time for administra-6 determinations on appeals under section 7 1866(h) of the Social Security Act (42 U.S.C. 8 1395cc(h)), there are authorized to be appropriated 9 (in appropriate part from the Federal Hospital In-10 surance Trust Fund and the Federal Supplementary 11 Medical Insurance Trust Fund) to the Secretary 12 such additional sums for fiscal year 2005 and each 13 subsequent fiscal year as may be necessary. The 14 purposes for which such amounts are available in-15 clude increasing the number of administrative law 16 judges (and their staffs) and the appellate level staff 17 at the Departmental Appeals Board of the Depart-18 ment of Health and Human Services and educating 19 such judges and staffs on long-term care issues.

20 SEC. 403. REVISIONS TO MEDICARE APPEALS PROCESS.

- 21 (a) Requiring Full and Early Presentation of
- 22 EVIDENCE.—
- 23 (1) IN GENERAL.—Section 1869(b) (42 U.S.C.
- 24 1395ff(b)), as amended by BIPA and as amended by

- section 402(a), is further amended by adding at the end the following new paragraph:
- 3 "(3) Requiring full and early presen-
- 4 TATION OF EVIDENCE BY PROVIDERS.—A provider
- 5 of services or supplier may not introduce evidence in
- 6 any appeal under this section that was not presented
- 7 at the reconsideration conducted by the qualified
- 8 independent contractor under subsection (c), unless
- 9 there is good cause which precluded the introduction
- of such evidence at or before that reconsideration.".
- 11 (2) Effective date.—The amendment made
- by paragraph (1) shall take effect on October 1,
- 13 2004.
- 14 (b) Use of Patients' Medical Records.—Section
- 15 1869(e)(3)(B)(i) (42 U.S.C. 1395ff(e)(3)(B)(i)), as
- 16 amended by BIPA, is amended by inserting "(including
- 17 the medical records of the individual involved)" after
- 18 "clinical experience".
- 19 (c) Notice Requirements for Medicare Ap-
- 20 PEALS.—
- 21 (1) Initial determinations and redeter-
- 22 MINATIONS.—Section 1869(a) (42 U.S.C.
- 23 1395ff(a)), as amended by BIPA, is amended by
- 24 adding at the end the following new paragraph:

1	"(4) Requirements of notice of deter-
2	MINATIONS AND REDETERMINATIONS.—A writter
3	notice of a determination on an initial determination
4	or on a redetermination, insofar as such determina-
5	tion or redetermination results in a denial of a claim
6	for benefits, shall include—
7	"(A) the specific reasons for the deter-
8	mination, including—
9	"(i) upon request, the provision of the
10	policy, manual, or regulation used in mak-
11	ing the determination; and
12	"(ii) as appropriate in the case of a
13	redetermination, a summary of the clinical
14	or scientific evidence used in making the
15	determination;
16	"(B) the procedures for obtaining addi-
17	tional information concerning the determination
18	or redetermination; and
19	"(C) notification of the right to seek a re-
20	determination or otherwise appeal the deter-
21	mination and instructions on how to initiate
22	such a redetermination or appeal under this
23	section.
24	The written notice on a redetermination shall be
25	provided in printed form and written in a manner

1	calculated to be understood by the individual entitled
2	to benefits under part A or enrolled under part B
3	or both.".
4	(2) Reconsiderations.—Section
5	1869(c)(3)(E) (42 U.S.C. $1395ff(c)(3)(E)$), as
6	amended by BIPA, is amended—
7	(A) by inserting "be written in a manner
8	calculated to be understood by the individual
9	entitled to benefits under part A or enrolled
10	under part B, or both, and shall include (to the
11	extent appropriate)" after "in writing,"; and
12	(B) by inserting "and a notification of the
13	right to appeal such determination and instruc-
14	tions on how to initiate such appeal under this
15	section" after "such decision,".
16	(3) Appeals.—Section 1869(d) (42 U.S.C.
17	1395ff(d)), as amended by BIPA, is amended—
18	(A) in the heading, by inserting "; No-
19	TICE" after "Secretary"; and
20	(B) by adding at the end the following new
21	paragraph:
22	"(4) Notice.—Notice of the decision of an ad-
23	ministrative law judge shall be in writing in a man-
24	ner calculated to be understood by the individual en-

1	titled to benefits under part A or enrolled under part
2	B, or both, and shall include—
3	"(A) the specific reasons for the deter-
4	mination (including, to the extent appropriate,
5	a summary of the clinical or scientific evidence
6	used in making the determination);
7	"(B) the procedures for obtaining addi-
8	tional information concerning the decision; and
9	"(C) notification of the right to appeal the
10	decision and instructions on how to initiate
11	such an appeal under this section.".
12	(4) Submission of Record for Appeal.—
13	Section $1869(c)(3)(J)(i)$ (42 U.S.C.
14	1395ff(c)(3)(J)(i)) by striking "prepare" and insert-
15	ing "submit" and by striking "with respect to" and
16	all that follows through "and relevant policies".
17	(d) Qualified Independent Contractors.—
18	(1) Eligibility requirements of qualified
19	INDEPENDENT CONTRACTORS.—Section 1869(c)(3)
20	(42 U.S.C. 1395ff(c)(3)), as amended by BIPA, is
21	amended—
22	(A) in subparagraph (A), by striking "suf-
23	ficient training and expertise in medical science
24	and legal matters" and inserting "sufficient
25	medical, legal, and other expertise (including

1	knowledge of the program under this title) and
2	sufficient staffing"; and
3	(B) by adding at the end the following new
4	subparagraph:
5	"(K) Independence requirements.—
6	"(i) In general.—Subject to clause
7	(ii), a qualified independent contractor
8	shall not conduct any activities in a case
9	unless the entity—
10	"(I) is not a related party (as de-
11	fined in subsection (g)(5));
12	"(II) does not have a material fa-
13	milial, financial, or professional rela-
14	tionship with such a party in relation
15	to such case; and
16	"(III) does not otherwise have a
17	conflict of interest with such a party.
18	"(ii) Exception for reasonable
19	COMPENSATION.—Nothing in clause (i)
20	shall be construed to prohibit receipt by a
21	qualified independent contractor of com-
22	pensation from the Secretary for the con-
23	duct of activities under this section if the
24	compensation is provided consistent with
25	clause (iii).

1	"(iii) Limitations on entity com-
2	PENSATION.—Compensation provided by
3	the Secretary to a qualified independent
4	contractor in connection with reviews
5	under this section shall not be contingent
6	on any decision rendered by the contractor
7	or by any reviewing professional.".
8	(2) Eligibility requirements for review-
9	ERS.—Section 1869 (42 U.S.C. 1395ff), as amended
10	by BIPA, is amended—
11	(A) by amending subsection (c)(3)(D) to
12	read as follows:
13	"(D) Qualifications for reviewers.—
14	The requirements of subsection (g) shall be met
15	(relating to qualifications of reviewing profes-
16	sionals)."; and
17	(B) by adding at the end the following new
18	subsection:
19	"(g) Qualifications of Reviewers.—
20	"(1) In general.—In reviewing determina-
21	tions under this section, a qualified independent con-
22	tractor shall assure that—
23	"(A) each individual conducting a review
24	shall meet the qualifications of paragraph (2):

1	"(B) compensation provided by the con-
2	tractor to each such reviewer is consistent with
3	paragraph (3); and
4	"(C) in the case of a review by a panel de-
5	scribed in subsection (c)(3)(B) composed of
6	physicians or other health care professionals
7	(each in this subsection referred to as a 'review-
8	ing professional'), each reviewing professional
9	meets the qualifications described in paragraph
10	(4) and, where a claim is regarding the fur-
11	nishing of treatment by a physician (allopathic
12	or osteopathic) or the provision of items or
13	services by a physician (allopathic or osteo-
14	pathic), each reviewing professional shall be a
15	physician (allopathic or osteopathic).
16	"(2) Independence.—
17	"(A) In general.—Subject to subpara-
18	graph (B), each individual conducting a review
19	in a case shall—
20	"(i) not be a related party (as defined
21	in paragraph (5));
22	"(ii) not have a material familial, fi-
23	nancial, or professional relationship with
24	such a party in the case under review; and

1	"(iii) not otherwise have a conflict of
2	interest with such a party.
3	"(B) Exception.—Nothing in subpara-
4	graph (A) shall be construed to—
5	"(i) prohibit an individual, solely on
6	the basis of a participation agreement with
7	a fiscal intermediary, carrier, or other con-
8	tractor, from serving as a reviewing profes-
9	sional if—
10	"(I) the individual is not involved
11	in the provision of items or services in
12	the case under review;
13	"(II) the fact of such an agree-
14	ment is disclosed to the Secretary and
15	the individual entitled to benefits
16	under part A or enrolled under part
17	B, or both, (or authorized representa-
18	tive) and neither party objects; and
19	"(III) the individual is not an
20	employee of the intermediary, carrier,
21	or contractor and does not provide
22	services exclusively or primarily to or
23	on behalf of such intermediary, car-
24	rier, or contractor;

1	"(ii) prohibit an individual who has
2	staff privileges at the institution where the
3	treatment involved takes place from serv-
4	ing as a reviewer merely on the basis of
5	having such staff privileges if the existence
6	of such privileges is disclosed to the Sec-
7	retary and such individual (or authorized
8	representative), and neither party objects
9	or
10	"(iii) prohibit receipt of compensation
11	by a reviewing professional from a con-
12	tractor if the compensation is provided
13	consistent with paragraph (3).
14	For purposes of this paragraph, the term 'par-
15	ticipation agreement' means an agreement re-
16	lating to the provision of health care services by
17	the individual and does not include the provi-
18	sion of services as a reviewer under this sub-
19	section.
20	"(3) Limitations on reviewer compensa-
21	TION.—Compensation provided by a qualified inde-
22	pendent contractor to a reviewer in connection with

a review under this section shall not be contingent

on the decision rendered by the reviewer.

23

1	"(4) Licensure and expertise.—Each re-
2	viewing professional shall be—
3	"(A) a physician (allopathic or osteopathic)
4	who is appropriately credentialed or licensed in
5	one or more States to deliver health care serv-
6	ices and has medical expertise in the field of
7	practice that is appropriate for the items or
8	services at issue; or
9	"(B) a health care professional who is le-
10	gally authorized in one or more States (in ac-
11	cordance with State law or the State regulatory
12	mechanism provided by State law) to furnish
13	the health care items or services at issue and
14	has medical expertise in the field of practice
15	that is appropriate for such items or services.
16	"(5) Related party defined.—For purposes
17	of this section, the term 'related party' means, with
18	respect to a case under this title involving a specific
19	individual entitled to benefits under part A or en-
20	rolled under part B, or both, any of the following:
21	"(A) The Secretary, the medicare adminis-
22	trative contractor involved, or any fiduciary, of-
23	ficer, director, or employee of the Department
24	of Health and Human Services, or of such con-
25	tractor.

1	"(B) The individual (or authorized rep-
2	resentative).
3	"(C) The health care professional that pro-
4	vides the items or services involved in the case.
5	"(D) The institution at which the items or
6	services (or treatment) involved in the case are
7	provided.
8	"(E) The manufacturer of any drug or
9	other item that is included in the items or serv-
10	ices involved in the case.
11	"(F) Any other party determined under
12	any regulations to have a substantial interest in
13	the case involved.".
14	(3) Effective date.—The amendments made
15	by paragraphs (1) and (2) shall be effective as if in-
16	cluded in the enactment of the respective provisions
17	of subtitle C of title V of BIPA, (114 Stat. 2763A-
18	534).
19	(4) Transition.—In applying section 1869(g)
20	of the Social Security Act (as added by paragraph
21	(2)), any reference to a medicare administrative con-
22	tractor shall be deemed to include a reference to a
23	fiscal intermediary under section 1816 of the Social
24	Security Act (42 U.S.C. 1395h) and a carrier under
25	section 1842 of such Act (42 U.S.C. 1395u).

1 SEC. 404. PREPAYMENT REVIEW.

2	(a) In General.—Section 1874A, as added by sec-
3	tion 201(a)(1) and as amended by sections 202(b),
4	301(b)(1), and 301(c)(1), is further amended by adding
5	at the end the following new subsection:
6	"(h) Conduct of Prepayment Review.—
7	"(1) Conduct of random prepayment re-
8	VIEW.—
9	"(A) In General.—A medicare adminis-
10	trative contractor may conduct random prepay-
11	ment review only to develop a contractor-wide
12	or program-wide claims payment error rates or
13	under such additional circumstances as may be
14	provided under regulations, developed in con-
15	sultation with providers of services and sup-
16	pliers.
17	"(B) Use of standard protocols
18	WHEN CONDUCTING PREPAYMENT REVIEWS.—
19	When a medicare administrative contractor con-
20	ducts a random prepayment review, the con-
21	tractor may conduct such review only in accord-
22	ance with a standard protocol for random pre-
23	payment audits developed by the Secretary.
24	"(C) Construction.—Nothing in this
25	paragraph shall be construed as preventing the

1	denial of payments for claims actually reviewed
2	under a random prepayment review.
3	"(D) RANDOM PREPAYMENT REVIEW.—
4	For purposes of this subsection, the term 'ran-
5	dom prepayment review' means a demand for
6	the production of records or documentation ab-
7	sent cause with respect to a claim.
8	"(2) Limitations on non-random prepay-
9	MENT REVIEW.—
10	"(A) Limitations on initiation of non-
11	RANDOM PREPAYMENT REVIEW.—A medicare
12	administrative contractor may not initiate non-
13	random prepayment review of a provider of
14	services or supplier based on the initial identi-
15	fication by that provider of services or supplier
16	of an improper billing practice unless there is a
17	likelihood of sustained or high level of payment
18	error (as defined in subsection (i)(3)(A)).
19	"(B) TERMINATION OF NON-RANDOM PRE-
20	PAYMENT REVIEW.—The Secretary shall issue
21	regulations relating to the termination, includ-
22	ing termination dates, of non-random prepay-
23	ment review. Such regulations may vary such a

termination date based upon the differences in

- the circumstances triggering prepayment review.".
- 3 (b) Effective Date.—
- 4 (1) IN GENERAL.—Except as provided in this 5 subsection, the amendment made by subsection (a) 6 shall take effect 1 year after the date of the enact-7 ment of this Act.
- 8 (2) DEADLINE FOR PROMULGATION OF CER9 TAIN REGULATIONS.—The Secretary shall first issue
 10 regulations under section 1874A(h) of the Social Se11 curity Act, as added by subsection (a), by not later
 12 than 1 year after the date of the enactment of this
 13 Act.
- 14 (3) Application of standard protocols 15 FOR REVIEW.—Section RANDOM **PREPAYMENT** 16 1874A(h)(1)(B) of the Social Security Act, as added 17 by subsection (a), shall apply to random prepayment 18 reviews conducted on or after such date (not later 19 than 1 year after the date of the enactment of this 20 Act) as the Secretary shall specify.
- 21 (c) Application to Fiscal Intermediaries and
- 22 Carriers.—The provisions of section 1874A(h) of the So-
- 23 cial Security Act, as added by subsection (a), shall apply
- 24 to each fiscal intermediary under section 1816 of the So-
- 25 cial Security Act (42 U.S.C. 1395h) and each carrier

- 1 under section 1842 of such Act (42 U.S.C. 1395u) in the
- 2 same manner as they apply to medicare administrative
- 3 contractors under such provisions.

4 SEC. 405. RECOVERY OF OVERPAYMENTS.

- 5 (a) In General.—Section 1893 (42 U.S.C.
- 6 1395ddd) is amended by adding at the end the following
- 7 new subsection:
- 8 "(f) Recovery of Overpayments.—
- 9 "(1) Use of repayment plans.—
- "(A) IN GENERAL.—If the repayment, 10 11 within 30 days by a provider of services or sup-12 plier, of an overpayment under this title would 13 constitute a hardship (as defined in subpara-14 graph (B)), subject to subparagraph (C), upon 15 request of the provider of services or supplier 16 the Secretary shall enter into a plan with the 17 provider of services or supplier for the repay-18 ment (through offset or otherwise) of such over-19 payment over a period of at least 6 months but 20 not longer than 3 years (or not longer than 5 21 years in the case of extreme hardship, as deter-22 mined by the Secretary). Interest shall accrue 23 on the balance through the period of repay-24 ment. Such plan shall meet terms and condi-

1	tions determined to be appropriate by the Sec-
2	retary.
3	"(B) Hardship.—
4	"(i) In general.—For purposes of
5	subparagraph (A), the repayment of an
6	overpayment (or overpayments) within 30
7	days is deemed to constitute a hardship
8	if—
9	"(I) in the case of a provider of
10	services that files cost reports, the ag-
11	gregate amount of the overpayments
12	exceeds 10 percent of the amount paid
13	under this title to the provider of
14	services for the cost reporting period
15	covered by the most recently sub-
16	mitted cost report; or
17	"(Π) in the case of another pro-
18	vider of services or supplier, the ag-
19	gregate amount of the overpayments
20	exceeds 10 percent of the amount paid
21	under this title to the provider of
22	services or supplier for the previous
23	calendar year.
24	"(ii) Rule of application.—The
25	Secretary shall establish rules for the ap-

1	plication of this subparagraph in the case
2	of a provider of services or supplier that
3	was not paid under this title during the
4	previous year or was paid under this title
5	only during a portion of that year.
6	"(iii) Treatment of previous
7	OVERPAYMENTS.—If a provider of services
8	or supplier has entered into a repayment
9	plan under subparagraph (A) with respect
10	to a specific overpayment amount, such
11	payment amount under the repayment plan
12	shall not be taken into account under
13	clause (i) with respect to subsequent over-
14	payment amounts.
15	"(C) Exceptions.—Subparagraph (A)
16	shall not apply if—
17	"(i) the Secretary has reason to sus-
18	pect that the provider of services or sup-
19	plier may file for bankruptcy or otherwise
20	cease to do business or discontinue partici-
21	pation in the program under this title; or
22	"(ii) there is an indication of fraud or
23	abuse committed against the program.
24	"(D) Immediate collection if viola-
25	TION OF REPAYMENT PLAN.—If a provider of

services or supplier fails to make a payment in accordance with a repayment plan under this paragraph, the Secretary may immediately seek to offset or otherwise recover the total balance outstanding (including applicable interest) under the repayment plan.

"(E) RELATION TO NO FAULT PROVISION.—Nothing in this paragraph shall be construed as affecting the application of section 1870(c) (relating to no adjustment in the cases of certain overpayments).

"(2) Limitation on recoupment.—

"(A) In General.—In the case of a provider of services or supplier that is determined to have received an overpayment under this title and that seeks a reconsideration by a qualified independent contractor on such determination under section 1869(b)(1), the Secretary may not take any action (or authorize any other person, including any medicare contractor, as defined in subparagraph (C)) to recoup the overpayment until the date the decision on the reconsideration has been rendered. If the provisions of section 1869(b)(1) (providing for such a reconsideration by a qualified independent

contractor) are not in effect, in applying the previous sentence any reference to such a reconsideration shall be treated as a reference to a redetermination by the fiscal intermediary or carrier involved.

- "(B) Collection with interest.—Insofar as the determination on such appeal is against the provider of services or supplier, interest on the overpayment shall accrue on and after the date of the original notice of overpayment. Insofar as such determination against the provider of services or supplier is later reversed, the Secretary shall provide for repayment of the amount recouped plus interest at the same rate as would apply under the previous sentence for the period in which the amount was recouped.
- "(C) Medicare contractor defined.—
 For purposes of this subsection, the term 'medicare contractor' has the meaning given such term in section 1889(g).
- "(3) Limitation on use of extrapolation.—A medicare contractor may not use extrapolation to determine overpayment amounts to be recovered by recoupment, offset, or otherwise unless—

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1	"(A) there is a sustained or high level of
2	payment error (as defined by the Secretary by
3	regulation); or
4	"(B) documented educational intervention
5	has failed to correct the payment error (as de-
6	termined by the Secretary).
7	"(4) Provision of supporting documenta-
8	TION.—In the case of a provider of services or sup-
9	plier with respect to which amounts were previously
10	overpaid, a medicare contractor may request the
11	periodic production of records or supporting docu-
12	mentation for a limited sample of submitted claims
13	to ensure that the previous practice is not con-
14	tinuing.
15	"(5) Consent settlement reforms.—
16	"(A) IN GENERAL.—The Secretary may
17	use a consent settlement (as defined in sub-
18	paragraph (D)) to settle a projected overpay-
19	ment.
20	"(B) Opportunity to submit addi-
21	TIONAL INFORMATION BEFORE CONSENT SET-
22	TLEMENT OFFER.—Before offering a provider
23	of services or supplier a consent settlement, the
24	Secretary shall—

1	"(i) communicate to the provider of
2	services or supplier—
3	"(I) that, based on a review of
4	the medical records requested by the
5	Secretary, a preliminary evaluation of
6	those records indicates that there
7	would be an overpayment;
8	"(II) the nature of the problems
9	identified in such evaluation; and
10	"(III) the steps that the provider
11	of services or supplier should take to
12	address the problems; and
13	"(ii) provide for a 45-day period dur-
14	ing which the provider of services or sup-
15	plier may furnish additional information
16	concerning the medical records for the
17	claims that had been reviewed.
18	"(C) Consent settlement offer.—The
19	Secretary shall review any additional informa-
20	tion furnished by the provider of services or
21	supplier under subparagraph (B)(ii). Taking
22	into consideration such information, the Sec-
23	retary shall determine if there still appears to
24	be an overpayment. If so, the Secretary—

1	"(i) shall provide notice of such deter-
2	mination to the provider of services or sup-
3	plier, including an explanation of the rea-
4	son for such determination; and
5	"(ii) in order to resolve the overpay-
6	ment, may offer the provider of services or
7	supplier—
8	"(I) the opportunity for a statis-
9	tically valid random sample; or
10	$``(\Pi)$ a consent settlement.
11	The opportunity provided under clause (ii)(I)
12	does not waive any appeal rights with respect to
13	the alleged overpayment involved.
14	"(D) Consent settlement defined.—
15	For purposes of this paragraph, the term 'con-
16	sent settlement' means an agreement between
17	the Secretary and a provider of services or sup-
18	plier whereby both parties agree to settle a pro-
19	jected overpayment based on less than a statis-
20	tically valid sample of claims and the provider
21	of services or supplier agrees not to appeal the
22	claims involved.
23	"(6) Notice of over-utilization of
24	CODES.—The Secretary shall establish, in consulta-
25	tion with organizations representing the classes of

providers of services and suppliers, a process under which the Secretary provides for notice to classes of providers of services and suppliers served by the contractor in cases in which the contractor has identified that particular billing codes may be overutilized by that class of providers of services or suppliers under the programs under this title (or provisions of title XI insofar as they relate to such programs).

"(7) Payment audits.—

"(A) WRITTEN NOTICE FOR POST-PAY-MENT AUDITS.—Subject to subparagraph (C), if a medicare contractor decides to conduct a post-payment audit of a provider of services or supplier under this title, the contractor shall provide the provider of services or supplier with written notice (which may be in electronic form) of the intent to conduct such an audit.

"(B) Explanation of findings for all audits.—Subject to subparagraph (C), if a medicare contractor audits a provider of services or supplier under this title, the contractor shall—

"(i) give the provider of services or supplier a full review and explanation of the findings of the audit in a manner that

1	is understandable to the provider of serv-
2	ices or supplier and permits the develop-
3	ment of an appropriate corrective action
4	plan;
5	"(ii) inform the provider of services or
6	supplier of the appeal rights under this
7	title as well as consent settlement options
8	(which are at the discretion of the Sec-
9	retary);
10	"(iii) give the provider of services or
11	supplier an opportunity to provide addi-
12	tional information to the contractor; and
13	"(iv) take into account information
14	provided, on a timely basis, by the provider
15	of services or supplier under clause (iii).
16	"(C) Exception.—Subparagraphs (A)
17	and (B) shall not apply if the provision of no-
18	tice or findings would compromise pending law
19	enforcement activities, whether civil or criminal,
20	or reveal findings of law enforcement-related
21	audits.
22	"(8) Standard methodology for probe
23	SAMPLING.—The Secretary shall establish a stand-
24	ard methodology for medicare contractors to use in

- selecting a sample of claims for review in the case of an abnormal billing pattern.".
- 3 (b) Effective Dates and Deadlines.—
- (1) USE OF REPAYMENT PLANS.—Section
 1893(f)(1) of the Social Security Act, as added by
 subsection (a), shall apply to requests for repayment
 plans made after the date of the enactment of this
 Act.
 - (2) LIMITATION ON RECOUPMENT.—Section 1893(f)(2) of the Social Security Act, as added by subsection (a), shall apply to actions taken after the date of the enactment of this Act.
 - (3) USE OF EXTRAPOLATION.—Section 1893(f)(3) of the Social Security Act, as added by subsection (a), shall apply to statistically valid random samples initiated after the date that is 1 year after the date of the enactment of this Act.
 - (4) Provision of supporting documentation.—Section 1893(f)(4) of the Social Security Act, as added by subsection (a), shall take effect on the date of the enactment of this Act.
- 22 (5) CONSENT SETTLEMENT.—Section 23 1893(f)(5) of the Social Security Act, as added by 24 subsection (a), shall apply to consent settlements en-

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1	tered into after the date of the enactment of this
2	Act.
3	(6) NOTICE OF OVERUTILIZATION.—Not later
4	than 1 year after the date of the enactment of this
5	Act, the Secretary shall first establish the process
6	for notice of overutilization of billing codes under
7	section 1893A(f)(6) of the Social Security Act, as
8	added by subsection (a).
9	(7) PAYMENT AUDITS.—Section 1893A(f)(7) of
10	the Social Security Act, as added by subsection (a)
11	shall apply to audits initiated after the date of the
12	enactment of this Act.
13	(8) STANDARD FOR ABNORMAL BILLING PAT-
14	TERNS.—Not later than 1 year after the date of the
15	enactment of this Act, the Secretary shall first es-
16	tablish a standard methodology for selection of sam-
17	ple claims for abnormal billing patterns under sec-
18	tion 1893(f)(8) of the Social Security Act, as added
19	by subsection (a).
20	SEC. 406. PROVIDER ENROLLMENT PROCESS; RIGHT OF AP
21	PEAL.
22	(a) In General.—Section 1866 (42 U.S.C. 1395cc)
23	is amended—

24 (1) by adding at the end of the heading the fol-25 lowing: "; ENROLLMENT PROCESSES"; and

1	(2) by adding at the end the following new sub-
2	section:
3	"(j) Enrollment Process for Providers of
4	SERVICES AND SUPPLIERS.—
5	"(1) Enrollment process.—
6	"(A) IN GENERAL.—The Secretary shall
7	establish by regulation a process for the enroll-
8	ment of providers of services and suppliers
9	under this title.
10	"(B) Deadlines.—The Secretary shall es-
11	tablish by regulation procedures under which
12	there are deadlines for actions on applications
13	for enrollment (and, if applicable, renewal of
14	enrollment). The Secretary shall monitor the
15	performance of medicare administrative con-
16	tractors in meeting the deadlines established
17	under this subparagraph.
18	"(C) Consultation before changing
19	PROVIDER ENROLLMENT FORMS.—The Sec-
20	retary shall consult with providers of services
21	and suppliers before making changes in the pro-
22	vider enrollment forms required of such pro-
23	viders and suppliers to be eligible to submit
24	claims for which payment may be made under
25	this title.

1 "(2) Hearing rights in cases of Denial Or 2 NON-RENEWAL.—A provider of services or supplier 3 whose application to enroll (or, if applicable, to 4 renew enrollment) under this title is denied may 5 have a hearing and judicial review of such denial 6 under the procedures that apply under subsection 7 (h)(1)(A) to a provider of services that is dissatisfied 8 with a determination by the Secretary.".

(b) Effective Dates.—

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- (1) ENROLLMENT PROCESS.—The Secretary shall provide for the establishment of the enrollment process under section 1866(j)(1) of the Social Security Act, as added by subsection (a)(2), within 6 months after the date of the enactment of this Act.
- (2) Consultation.—Section 1866(j)(1)(C) of the Social Security Act, as added by subsection (a)(2), shall apply with respect to changes in provider enrollment forms made on or after January 1, 2004.
- (3) Hearing rights.—Section 1866(j)(2) of the Social Security Act, as added by subsection (a)(2), shall apply to denials occurring on or after such date (not later than 1 year after the date of the enactment of this Act) as the Secretary specifies.

1	SEC. 407. PROCESS FOR CORRECTION OF MINOR ERRORS
2	AND OMISSIONS ON CLAIMS WITHOUT PUR-
3	SUING APPEALS PROCESS.
4	The Secretary shall develop, in consultation with ap-
5	propriate medicare contractors (as defined in section
6	1889(g) of the Social Security Act, as inserted by section
7	301(a)(1)) and representatives of providers of services and
8	suppliers, a process whereby, in the case of minor errors
9	or omissions (as defined by the Secretary) that are de-
10	tected in the submission of claims under the programs
11	under title XVIII of such Act, a provider of services or
12	supplier is given an opportunity to correct such an error
13	or omission without the need to initiate an appeal. Such
14	process shall include the ability to resubmit corrected
15	claims.
16	SEC. 408. PRIOR DETERMINATION PROCESS FOR CERTAIN
17	ITEMS AND SERVICES; ADVANCE BENE
18	FICIARY NOTICES.
19	(a) In General.—Section 1869 (42 U.S.C.
20	1395ff(b)), as amended by sections 521 and 522 of BIPA
21	and section 403(d)(2)(B), is further amended by adding
22	at the end the following new subsection:
23	"(h) Prior Determination Process for Certain
24	ITEMS AND SERVICES.—
25	"(1) Establishment of process.—

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1	"(A) IN GENERAL.—With respect to a
2	medicare administrative contractor that has a
3	contract under section 1874A that provides for
4	making payments under this title with respect
5	to eligible items and services described in sub-
6	paragraph (C), the Secretary shall establish a
7	prior determination process that meets the re-
8	quirements of this subsection and that shall be
9	applied by such contractor in the case of eligible
10	requesters.
11	"(B) Eligible requester.—For pur-
12	poses of this subsection, each of the following
13	shall be an eligible requester:

shall be an eligible requester:

"(i) A physician, but only with respect to eligible items and services for which the physician may be paid directly.

"(ii) An individual entitled to benefits under this title, but only with respect to an item or service for which the individual receives, from the physician who may be paid directly for the item or service, an advance beneficiary notice under section 1879(a) that payment may not be made (or may no longer be made) for the item or service under this title.

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1 "(C) ELIGIBLE ITEMS AND SERVICES.—
2 For purposes of this subsection and subject to
3 paragraph (2), eligible items and services are
4 items and services which are physicians' serv5 ices (as defined in paragraph (4)(A) of section
6 1848(f) for purposes of calculating the sustain7 able growth rate under such section).

"(2) Secretarial flexibility.—The Secretary shall establish by regulation reasonable limits on the categories of eligible items and services for which a prior determination of coverage may be requested under this subsection. In establishing such limits, the Secretary may consider the dollar amount involved with respect to the item or service, administrative costs and burdens, and other relevant factors.

"(3) Request for Prior Determination.—

"(A) In GENERAL.—Subject to paragraph (2), under the process established under this subsection an eligible requester may submit to the contractor a request for a determination, before the furnishing of an eligible item or service involved as to whether the item or service is covered under this title consistent with the applicable requirements of section 1862(a)(1)(A) (relating to medical necessity).

1	"(B) Accompanying documentation.—
2	The Secretary may require that the request be
3	accompanied by a description of the item or
4	service, supporting documentation relating to
5	the medical necessity for the item or service.
6	and any other appropriate documentation. In
7	the case of a request submitted by an eligible
8	requester who is described in paragraph
9	(1)(B)(ii), the Secretary may require that the
10	request also be accompanied by a copy of the
11	advance beneficiary notice involved.
12	"(4) Response to request.—
13	"(A) IN GENERAL.—Under such process.
14	the contractor shall provide the eligible re-
15	quester with written notice of a determination
16	as to whether—
17	"(i) the item or service is so covered:
18	"(ii) the item or service is not so cov-
19	ered; or
20	"(iii) the contractor lacks sufficient
21	information to make a coverage determina-
22	tion.
23	If the contractor makes the determination de-
24	scribed in clause (iii), the contractor shall in-
25	clude in the notice a description of the addi-

tional information required to make the coverage determination.

"(B) DEADLINE TO RESPOND.—Such notice shall be provided within the same time period as the time period applicable to the contractor providing notice of initial determinations on a claim for benefits under subsection (a)(2)(A).

"(C) Informing beneficiary in case of a request in which an eligible requester is not the individual described in paragraph (1)(B)(ii), the process shall provide that the individual to whom the item or service is proposed to be furnished shall be informed of any determination described in clause (ii) (relating to a determination of non-coverage) and the right (referred to in paragraph (6)(B)) to obtain the item or service and have a claim submitted for the item or service.

"(5) Effect of Determinations.—

"(A) BINDING NATURE OF POSITIVE DE-TERMINATION.—If the contractor makes the determination described in paragraph (4)(A)(i), such determination shall be binding on the con-

1	tractor in the absence of fraud or evidence of
2	misrepresentation of facts presented to the con-
3	tractor.
4	"(B) NOTICE AND RIGHT TO REDETER-
5	MINATION IN CASE OF A DENIAL.—
6	"(i) In general.—If the contractor
7	makes the determination described in para-
8	graph (4)(A)(ii)—
9	"(I) the eligible requester has the
10	right to a redetermination by the con-
11	tractor on the determination that the
12	item or service is not so covered; and
13	"(II) the contractor shall include
14	in notice under paragraph (4)(A) a
15	brief explanation of the basis for the
16	determination, including on what na-
17	tional or local coverage or noncov-
18	erage determination (if any) the de-
19	termination is based, and the right to
20	such a redetermination.
21	"(ii) Deadline for redetermina-
22	TIONS.—The contractor shall complete and
23	provide notice of such redetermination
24	within the same time period as the time
25	period applicable to the contractor pro-

1	viding notice of redeterminations relating
2	to a claim for benefits under subsection
3	(a)(3)(C)(ii).
4	"(6) Limitation on further review.—
5	"(A) In general.—Contractor determina-
6	tions described in paragraph (4)(A)(ii) or
7	(4)(A)(iii) (and redeterminations made under
8	paragraph (5)(B)), relating to pre-service
9	claims are not subject to further administrative
10	appeal or judicial review under this section or
11	otherwise.
12	"(B) Decision not to seek prior de-
13	TERMINATION OR NEGATIVE DETERMINATION
14	DOES NOT IMPACT RIGHT TO OBTAIN SERVICES,
15	SEEK REIMBURSEMENT, OR APPEAL RIGHTS.—
16	Nothing in this subsection shall be construed as
17	affecting the right of an individual who—
18	"(i) decides not to seek a prior deter-
19	mination under this subsection with re-
20	spect to items or services; or
21	"(ii) seeks such a determination and
22	has received a determination described in
23	paragraph (4)(A)(ii),
24	from receiving (and submitting a claim for)
25	such items services and from obtaining adminis-

trative or judicial review respecting such claim under the other applicable provisions of this section. Failure to seek a prior determination under this subsection with respect to items and services shall not be taken into account in such administrative or judicial review.

"(C) NO PRIOR DETERMINATION AFTER RECEIPT OF SERVICES.—Once an individual is provided items and services, there shall be no prior determination under this subsection with respect to such items or services."

(b) Effective Date; Transition.—

- (1) EFFECTIVE DATE.—The Secretary shall establish the prior determination process under the amendment made by subsection (a) in such a manner as to provide for the acceptance of requests for determinations under such process filed not later than 18 months after the date of the enactment of this Act.
- (2) Transition.—During the period in which the amendment made by subsection (a) has become effective but contracts are not provided under section 1874A of the Social Security Act with medicare administrative contractors, any reference in section 1869(g) of such Act (as added by such amendment)

to such a contractor is deemed a reference to a fiscal intermediary or carrier with an agreement under section 1816, or contract under section 1842, re-

spectively, of such Act.

- 5 (3) LIMITATION ON APPLICATION TO SGR.—For 6 purposes of applying section 1848(f)(2)(D) of the 7 Social Security Act (42 U.S.C. 1395w-4(f)(2)(D)), 8 the amendment made by subsection (a) shall not be 9 considered to be a change in law or regulation.
- 10 (c) Provisions Relating to Advance Bene-11 ficiary Notices; Report on Prior Determination 12 Process.—
 - (1) Data collection.—The Secretary shall establish a process for the collection of information on the instances in which an advance beneficiary notice (as defined in paragraph (4)) has been provided and on instances in which a beneficiary indicates on such a notice that the beneficiary does not intend to seek to have the item or service that is the subject of the notice furnished.
 - (2) Outreach and education.—The Secretary shall establish a program of outreach and education for beneficiaries and providers of services and other persons on the appropriate use of advance

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- beneficiary notices and coverage policies under the
 medicare program.
 - (3) GAO REPORT REPORT ON USE OF ADVANCE BENEFICIARY NOTICES.—Not later than 18 months after the date on which section 1869(g) of the Social Security Act (as added by subsection (a)) takes effect, the Comptroller General of the United States shall submit to Congress a report on the use of advance beneficiary notices under title XVIII of such Act. Such report shall include information concerning the providers of services and other persons that have provided such notices and the response of beneficiaries to such notices.
 - (4) GAO REPORT ON USE OF PRIOR DETER-MINATION PROCESS.—Not later than 18 months after the date on which section 1869(g) of the Social Security Act (as added by subsection (a)) takes effect, the Comptroller General of the United States shall submit to Congress a report on the use of the prior determination process under such section. Such report shall include—
 - (A) information concerning the types of procedures for which a prior determination has been sought, determinations made under the process, and changes in receipt of services re-

1	sulting from the application of such process;
2	and
3	(B) an evaluation of whether the process
4	was useful for physicians (and other suppliers)
5	and beneficiaries, whether it was timely, and
6	whether the amount of information required
7	was burdensome to physicians and beneficiaries.
8	(5) Advance beneficiary notice de-
9	FINED.—In this subsection, the term "advance bene-
10	ficiary notice" means a written notice provided
11	under section 1879(a) of the Social Security Act (42
12	U.S.C. 1395pp(a)) to an individual entitled to bene-
13	fits under part A or B of title XVIII of such Act
14	before items or services are furnished under such
15	part in cases where a provider of services or other
16	person that would furnish the item or service be-
17	lieves that payment will not be made for some or all
18	of such items or services under such title.
19	TITLE V—MISCELLANEOUS
20	PROVISIONS
21	SEC. 501. POLICY DEVELOPMENT REGARDING EVALUATION
22	AND MANAGEMENT (E & M) DOCUMENTATION
23	GUIDELINES.
24	(a) In General.—The Secretary may not implement
25	any new documentation guidelines for evaluation and man-

1	agement physician services under the title XVIII of the
2	Social Security Act on or after the date of the enactment
3	of this Act unless the Secretary—
4	(1) has developed the guidelines in collaboration
5	with practicing physicians (including both generalists
6	and specialists) and provided for an assessment of
7	the proposed guidelines by the physician community;
8	(2) has established a plan that contains specific
9	goals, including a schedule, for improving the use of
10	such guidelines;
11	(3) has conducted appropriate and representa-
12	tive pilot projects under subsection (b) to test modi-
13	fications to the evaluation and management docu-
14	mentation guidelines;
15	(4) finds that the objectives described in sub-
16	section (c) will be met in the implementation of such
17	guidelines; and
18	(5) has established, and is implementing, a pro-
19	gram to educate physicians on the use of such guide-
20	lines and that includes appropriate outreach.

The Secretary shall make changes to the manner in which

existing evaluation and management documentation guide-

1	(b) Pilot Projects to Test Evaluation and
2	Management Documentation Guidelines.—
3	(1) In general.—The Secretary shall conduct
4	under this subsection appropriate and representative
5	pilot projects to test new evaluation and manage-
6	ment documentation guidelines referred to in sub-
7	section (a).
8	(2) Length and consultation.—Each pilot
9	project under this subsection shall—
10	(A) be voluntary;
11	(B) be of sufficient length as determined
12	by the Secretary to allow for preparatory physi-
13	cian and medicare contractor education, anal-
14	ysis, and use and assessment of potential eval-
15	uation and management guidelines; and
16	(C) be conducted, in development and
17	throughout the planning and operational stages
18	of the project, in consultation with practicing
19	physicians (including both generalists and spe-
20	cialists).
21	(3) RANGE OF PILOT PROJECTS.—Of the pilot
22	projects conducted under this subsection—
23	(A) at least one shall focus on a peer re-
24	view method by physicians (not employed by a
25	medicare contractor) which evaluates medical

1	record information for claims submitted by phy-
2	sicians identified as statistical outliers relative
3	to definitions published in the Current Proce-
4	dures Terminology (CPT) code book of the
5	American Medical Association;
6	(B) at least one shall focus on an alter-
7	native method to detailed guidelines based on
8	physician documentation of face to face encoun-
9	ter time with a patient;
10	(C) at least one shall be conducted for
11	services furnished in a rural area and at least
12	one for services furnished outside such an area;
13	and
14	(D) at least one shall be conducted in a
15	setting where physicians bill under physicians'
16	services in teaching settings and at least one
17	shall be conducted in a setting other than a
18	teaching setting.
19	(4) Banning of targeting of pilot
20	PROJECT PARTICIPANTS.—Data collected under this
21	subsection shall not be used as the basis for overpay-
22	ment demands or post-payment audits. Such limita-

tion applies only to claims filed as part of the pilot

project and lasts only for the duration of the pilot

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1	project and only as long as the provider is a partici-
2	pant in the pilot project.
3	(5) STUDY OF IMPACT.—Each pilot project
4	shall examine the effect of the new evaluation and
5	management documentation guidelines on—
6	(A) different types of physician practices,
7	including those with fewer than 10 full-time-
8	equivalent employees (including physicians);
9	and
10	(B) the costs of physician compliance, in-
11	cluding education, implementation, auditing,
12	and monitoring.
13	(6) Periodic Reports.—The Secretary shall
14	submit to Congress periodic reports on the pilot
15	projects under this subsection.
16	(e) Objectives for Evaluation and Manage-
17	MENT GUIDELINES.—The objectives for modified evalua-
18	tion and management documentation guidelines developed
19	by the Secretary shall be to—
20	(1) identify clinically relevant documentation
21	needed to code accurately and assess coding levels
22	accurately;
23	(2) decrease the level of non-clinically pertinent
24	and burdensome documentation time and content in
25	the physician's medical record;

1	(3) increase accuracy by reviewers; and
2	(4) educate both physicians and reviewers.
3	(d) STUDY OF SIMPLER, ALTERNATIVE SYSTEMS OF
4	DOCUMENTATION FOR PHYSICIAN CLAIMS.—
5	(1) Study.—The Secretary shall carry out a
6	study of the matters described in paragraph (2).
7	(2) Matters described.—The matters re-
8	ferred to in paragraph (1) are—
9	(A) the development of a simpler, alter-
10	native system of requirements for documenta-
11	tion accompanying claims for evaluation and
12	management physician services for which pay-
13	ment is made under title XVIII of the Social
14	Security Act; and
15	(B) consideration of systems other than
16	current coding and documentation requirements
17	for payment for such physician services.
18	(3) Consultation with practicing physi-
19	CIANS.—In designing and carrying out the study
20	under paragraph (1), the Secretary shall consult
21	with practicing physicians, including physicians who
22	are part of group practices and including both gen-
23	eralists and specialists.
24	(4) Application of Hipaa Uniform coding
25	REQUIREMENTS.—In developing an alternative sys-

- tem under paragraph (2), the Secretary shall consider requirements of administrative simplification under part C of title XI of the Social Security Act.
- 4 (5) Report to congress.—(A) Not later than 5 October 1, 2005, the Secretary shall submit to Con-6 gress a report on the results of the study conducted 7 under paragraph (1).
- 8 (B) The Medicare Payment Advisory Commis-9 sion shall conduct an analysis of the results of the 10 study included in the report under subparagraph (A) 11 and shall submit a report on such analysis to Con-12 gress.
- 13 (e) Study on Appropriate Coding of Certain EXTENDED OFFICE VISITS.—The Secretary shall conduct 14 15 a study of the appropriateness of coding in cases of extended office visits in which there is no diagnosis made. 16 17 Not later than October 1, 2005, the Secretary shall submit 18 a report to Congress on such study and shall include rec-19 ommendations on how to code appropriately for such visits in a manner that takes into account the amount of time 20 21 the physician spent with the patient.
- 22 (f) Definitions.—In this section—
- 23 (1) the term "rural area" has the meaning 24 given that term in section 1886(d)(2)(D) of the So-25 cial Security Act, 42 U.S.C. 1395ww(d)(2)(D); and

1	(2) the term "teaching settings" are those set-
2	tings described in section 415.150 of title 42, Code
3	of Federal Regulations.
4	SEC. 502. IMPROVEMENT IN OVERSIGHT OF TECHNOLOGY
5	AND COVERAGE.
6	(a) Improved Coordination Between FDA and
7	CMS on Coverage of Breakthrough Medical De-
8	VICES.—
9	(1) In general.—Upon request by an appli-
10	cant and to the extent feasible (as determined by the
11	Secretary), the Secretary shall, in the case of a class
12	III medical device that is subject to premarket ap-
13	proval under section 515 of the Federal Food, Drug,
14	and Cosmetic Act, ensure the sharing of appropriate
15	information from the review for application for pre-
16	market approval conducted by the Food and Drug
17	Administration for coverage decisions under title
18	XVIII of the Social Security Act.
19	(2) Publication of Plan.—Not later than 6
20	months after the date of the enactment of this Act,
21	the Secretary shall submit to appropriate Commit-
22	tees of Congress a report that contains the plan for
23	improving such coordination and for shortening the
24	time lag between the premarket approval by the
25	Food and Drug Administration and coding and cov-

- erage decisions by the Centers for Medicare & Medicaid Services.
- 3 (3) Construction.—Nothing in this sub4 section shall be construed as changing the criteria
 5 for coverage of a medical device under title XVIII of
 6 the Social Security Act nor premarket approval by
 7 the Food and Drug Administration and nothing in
 8 this subsection shall be construed to increase pre9 market approval application requirements under the
 10 Federal Food, Drug, and Cosmetic Act.
- 11 (b) Council for Technology and Innovation.—
- 12 Section 1868 (42 U.S.C. 1395ee), as amended by section
- 13 301(a), is amended by adding at the end the following new
- 14 subsection:
- 15 "(c) COUNCIL FOR TECHNOLOGY AND INNOVA-16 TION.—
- "(1) ESTABLISHMENT.—The Secretary shall establish a Council for Technology and Innovation within the Centers for Medicare & Medicaid Services (in this section referred to as 'CMS').
- "(2) Composition.—The Council shall be composed of senior CMS staff and clinicians and shall be chaired by the Executive Coordinator for Technology and Innovation (appointed or designated under paragraph (4)).

"(3) Duties.—The Council shall coordinate the activities of coverage, coding, and payment processes under this title with respect to new technologies and procedures, including new drug therapies, and shall coordinate the exchange of information on new technologies between CMS and other entities that make similar decisions.

- "(4) EXECUTIVE COORDINATOR FOR TECHNOLOGY AND INNOVATION.—The Secretary shall appoint (or designate) a noncareer appointee (as defined in section 3132(a)(7) of title 5, United States Code) who shall serve as the Executive Coordinator for Technology and Innovation. Such executive coordinator shall report to the Administrator of CMS, shall chair the Council, shall oversee the execution of its duties, and shall serve as a single point of contact for outside groups and entities regarding the coverage, coding, and payment processes under this title."
- 20 (c) GAO STUDY ON IMPROVEMENTS IN EXTERNAL
 21 DATA COLLECTION FOR USE IN THE MEDICARE INPA22 TIENT PAYMENT SYSTEM.—
- 23 (1) STUDY.—The Comptroller General of the 24 United States shall conduct a study that analyzes 25 which external data can be collected in a shorter

1	time frame by the Centers for Medicare & Medicaid
2	Services for use in computing payments for inpatient
3	hospital services. The study may include an evalua-
4	tion of the feasibility and appropriateness of using
5	of quarterly samples or special surveys or any other
6	methods. The study shall include an analysis of
7	whether other executive agencies, such as the Bu-
8	reau of Labor Statistics in the Department of Com-
9	merce, are best suited to collect this information.
10	(2) Report.—By not later than October 1,
11	2004, the Comptroller General shall submit a report
12	to Congress on the study under paragraph (1).
13	(d) IOM STUDY ON LOCAL COVERAGE DETERMINA-
14	TIONS.—
15	(1) Study.—The Secretary shall enter into an
16	arrangement with the Institute of Medicine of the
17	National Academy of Sciences under which the Insti-
18	tute shall conduct a study on local coverage deter-
19	minations (including the application of local medical

23 (A) the consistency of the definitions used 24 in such determinations;

review policies) under the medicare program under

title XVIII of the Social Security Act. Such study

shall examine—

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1	(B) the types of evidence on which such
2	determinations are based, including medical and
3	scientific evidence;
4	(C) the advantages and disadvantages of
5	local coverage decisionmaking, including the
6	flexibility it offers for ensuring timely patient
7	access to new medical technology for which data
8	are still to be collected;
9	(D) the manner in which the local coverage
10	determination process is used to develop data
11	needed for a national coverage determination,
12	including the need for collection of such data
13	within a protocol and informed consent by indi-
14	viduals entitled to benefits under part A of title
15	XVIII of the Social Security Act, or enrolled
16	under part B of such title, or both; and
17	(E) the advantages and disadvantages of
18	maintaining local medicare contractor advisory
19	committees that can advise on local coverage
20	decisions based on an open, collaborative public
21	process.
22	(2) Report.—Such arrangement shall provide
23	that the Institute shall submit to the Secretary a re-
24	port on such study by not later than 3 years after

the date of the enactment of this Act. The Secretary

- 1 shall promptly transmit a copy of such report to
- 2 Congress.
- 3 (e) Methods for Determining Payment Basis
- 4 For New Lab Tests.—Section 1833(h) (42 U.S.C.
- 5 1395l(h)) is amended by adding at the end the following:
- 6 "(8)(A) The Secretary shall establish by regulation
- 7 procedures for determining the basis for, and amount of,
- 8 payment under this subsection for any clinical diagnostic
- 9 laboratory test with respect to which a new or substan-
- 10 tially revised HCPCS code is assigned on or after January
- 11 1, 2005 (in this paragraph referred to as 'new tests').
- 12 "(B) Determinations under subparagraph (A) shall
- 13 be made only after the Secretary—
- "(i) makes available to the public (through an
- 15 Internet site and other appropriate mechanisms) a
- list that includes any such test for which establish-
- 17 ment of a payment amount under this subsection is
- being considered for a year;
- 19 "(ii) on the same day such list is made avail-
- able, causes to have published in the Federal Reg-
- 21 ister notice of a meeting to receive comments and
- recommendations (and data on which recommenda-
- tions are based) from the public on the appropriate
- basis under this subsection for establishing payment
- amounts for the tests on such list;

"(iii) not less than 30 days after publication of such notice convenes a meeting, that includes representatives of officials of the Centers for Medicare & Medicaid Services involved in determining payment amounts, to receive such comments and recommendations (and data on which the recommendations are based);

"(iv) taking into account the comments and recommendations (and accompanying data) received at
such meeting, develops and makes available to the
public (through an Internet site and other appropriate mechanisms) a list of proposed determinations
with respect to the appropriate basis for establishing
a payment amount under this subsection for each
such code, together with an explanation of the reasons for each such determination, the data on which
the determinations are based, and a request for public written comments on the proposed determination;
and

"(v) taking into account the comments received during the public comment period, develops and makes available to the public (through an Internet site and other appropriate mechanisms) a list of final determinations of the payment amounts for such tests under this subsection, together with the

1	rationale for each such determination, the data on
2	which the determinations are based, and responses
3	to comments and suggestions received from the pub-
4	lic.
5	"(C) Under the procedures established pursuant to
6	subparagraph (A), the Secretary shall—
7	"(i) set forth the criteria for making determina-
8	tions under subparagraph (A); and
9	"(ii) make available to the public the data
10	(other than proprietary data) considered in making
11	such determinations.
12	"(D) The Secretary may convene such further public
13	meetings to receive public comments on payment amounts
14	for new tests under this subsection as the Secretary deems
15	appropriate.
16	"(E) For purposes of this paragraph:
17	"(i) The term 'HCPCS' refers to the Health
18	Care Procedure Coding System.
19	"(ii) A code shall be considered to be 'substan-
20	tially revised' if there is a substantive change to the
21	definition of the test or procedure to which the code
22	applies (such as a new analyte or a new methodology
23	for measuring an existing analyte-specific test).".

1	SEC. 503. TREATMENT OF HOSPITALS FOR CERTAIN SERV-
2	ICES UNDER MEDICARE SECONDARY PAYOR
3	(MSP) PROVISIONS.
4	(a) In General.—The Secretary shall not require
5	a hospital (including a critical access hospital) to ask ques-
6	tions (or obtain information) relating to the application
7	of section 1862(b) of the Social Security Act (relating to
8	medicare secondary payor provisions) in the case of ref-
9	erence laboratory services described in subsection (b), if
10	the Secretary does not impose such requirement in the
11	case of such services furnished by an independent labora-
12	tory.
13	(b) Reference Laboratory Services De-
14	SCRIBED.—Reference laboratory services described in this
15	subsection are clinical laboratory diagnostic tests (or the
16	interpretation of such tests, or both) furnished without a
17	face-to-face encounter between the individual entitled to
18	benefits under part A or enrolled under part B, or both,
19	and the hospital involved and in which the hospital sub-
20	mits a claim only for such test or interpretation.
21	SEC. 504. EMTALA IMPROVEMENTS.
22	(a) Payment for EMTALA-Mandated Screen-
23	ING AND STABILIZATION SERVICES.—
24	(1) In General.—Section 1862 (42 U.S.C.
25	1395y) is amended by inserting after subsection (c)
26	the following new subsection:

- 1 "(d) For purposes of subsection (a)(1)(A), in the case
- 2 of any item or service that is required to be provided pur-
- 3 suant to section 1867 to an individual who is entitled to
- 4 benefits under this title, determinations as to whether the
- 5 item or service is reasonable and necessary shall be made
- 6 on the basis of the information available to the treating
- 7 physician or practitioner (including the patient's pre-
- 8 senting symptoms or complaint) at the time the item or
- 9 service was ordered or furnished by the physician or prac-
- 10 titioner (and not on the patient's principal diagnosis).
- 11 When making such determinations with respect to such
- 12 an item or service, the Secretary shall not consider the
- 13 frequency with which the item or service was provided to
- 14 the patient before or after the time of the admission or
- 15 visit.".
- 16 (2) Effective date.—The amendment made
- by paragraph (1) shall apply to items and services
- furnished on or after January 1, 2004.
- 19 (b) Notification of Providers When EMTALA
- 20 Investigation Closed.—Section 1867(d) (42 U.S.C. 42
- 21 U.S.C. 1395dd(d)) is amended by adding at the end the
- 22 following new paragraph:
- 23 "(4) Notice upon closing an investiga-
- 24 TION.—The Secretary shall establish a procedure to

1	notify hospitals and physicians when an investigation
2	under this section is closed.".
3	(e) Prior Review by Peer Review Organiza-
4	TIONS IN EMTALA CASES INVOLVING TERMINATION OF
5	Participation.—
6	(1) IN GENERAL.—Section 1867(d)(3) (42
7	U.S.C. $1395dd(d)(3)$ is amended—
8	(A) in the first sentence, by inserting "or
9	in terminating a hospital's participation under
10	this title" after "in imposing sanctions under
11	paragraph (1)"; and
12	(B) by adding at the end the following new
13	sentences: "Except in the case in which a delay
14	would jeopardize the health or safety of individ-
15	uals, the Secretary shall also request such a re-
16	view before making a compliance determination
17	as part of the process of terminating a hos-
18	pital's participation under this title for viola-
19	tions related to the appropriateness of a med-
20	ical screening examination, stabilizing treat-
21	ment, or an appropriate transfer as required by
22	this section, and shall provide a period of 5
23	days for such review. The Secretary shall pro-
24	vide a copy of the organization's report to the
25	hospital or physician consistent with confiden-

1	tiality requirements imposed on the organiza-
2	tion under such part B.".
3	(2) Effective date.—The amendments made
4	by paragraph (1) shall apply to terminations of par-
5	ticipation initiated on or after the date of the enact-
6	ment of this Act.
7	SEC. 505. EMERGENCY MEDICAL TREATMENT AND ACTIVE
8	LABOR ACT (EMTALA) TECHNICAL ADVISORY
9	GROUP.
10	(a) Establishment.—The Secretary shall establish
11	a Technical Advisory Group (in this section referred to
12	as the "Advisory Group") to review issues related to the
13	Emergency Medical Treatment and Labor Act
14	(EMTALA) and its implementation. In this section, the
15	term "EMTALA" refers to the provisions of section 1867
16	of the Social Security Act (42 U.S.C. 1395dd).
17	(b) Membership.—The Advisory Group shall be
18	composed of 19 members, including the Administrator of
19	the Centers for Medicare & Medicaid Services and the In-
20	spector General of the Department of Health and Human
21	Services and of which—
22	(1) 4 shall be representatives of hospitals, in-
23	cluding at least one public hospital, that have experi-
24	ence with the application of EMTALA and at least

1	2 of which have not been cited for EMTALA viola-
2	tions;
3	(2) 7 shall be practicing physicians drawn from
4	the fields of emergency medicine, cardiology or
5	cardiothoracic surgery, orthopedic surgery, neuro-
6	surgery, pediatrics or a pediatric subspecialty, ob-
7	stetrics-gynecology, and psychiatry, with not more
8	than one physician from any particular field;
9	(3) 2 shall represent patients;
10	(4) 2 shall be staff involved in EMTALA inves-
11	tigations from different regional offices of the Cen-
12	ters for Medicare & Medicaid Services; and
13	(5) 1 shall be from a State survey office in-
14	volved in EMTALA investigations and 1 shall be
15	from a peer review organization, both of whom shall
16	be from areas other than the regions represented
17	under paragraph (4).
18	In selecting members described in paragraphs (1) through
19	(3), the Secretary shall consider qualified individuals nom-
20	inated by organizations representing providers and pa-

- 22 (c) General Responsibilities.—The Advisory
- 23 Group—

21 tients.

24 (1) shall review EMTALA regulations;

1	(2) may provide advice and recommendations to
2	the Secretary with respect to those regulations and
3	their application to hospitals and physicians;
4	(3) shall solicit comments and recommendations
5	from hospitals, physicians, and the public regarding
6	the implementation of such regulations; and
7	(4) may disseminate information on the applica-
8	tion of such regulations to hospitals, physicians, and
9	the public.
10	(d) Administrative Matters.—
11	(1) Chairperson.—The members of the Advi-
12	sory Group shall elect a member to serve as chair-
13	person of the Advisory Group for the life of the Ad-
14	visory Group.
15	(2) Meetings.—The Advisory Group shall first
16	meet at the direction of the Secretary. The Advisory
17	Group shall then meet twice per year and at such
18	other times as the Advisory Group may provide.
19	(e) Termination.—The Advisory Group shall termi-
20	nate 30 months after the date of its first meeting.
21	(f) Waiver of Administrative Limitation.—The
22	Secretary shall establish the Advisory Group notwith-
23	standing any limitation that may apply to the number of
24	advisory committees that may be established (within the

25 Department of Health and Human Services or otherwise).

1 SEC. 506. AUTHORIZING USE OF ARRANGEMENTS	I	SEC. 506.	AUTHORIZING	USE	OF	ARRANGEMENTS	WITH
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- 2 OTHER HOSPICE PROGRAMS TO PROVIDE
- 3 CORE HOSPICE SERVICES IN CERTAIN CIR-
- 4 CUMSTANCES.
- 5 (a) IN GENERAL.—Section 1861(dd)(5) (42 U.S.C.
- 6 1395x(dd)(5)) is amended by adding at the end the fol-
- 7 lowing new subparagraph:
- 8 "(D) In extraordinary, exigent, or other non-routine
- 9 circumstances, such as unanticipated periods of high pa-
- 10 tient loads, staffing shortages due to illness or other
- 11 events, or temporary travel of a patient outside a hospice
- 12 program's service area, a hospice program may enter into
- 13 arrangements with another hospice program for the provi-
- 14 sion by that other program of services described in para-
- 15 graph (2)(A)(ii)(I). The provisions of paragraph
- 16 (2)(A)(ii)(II) shall apply with respect to the services pro-
- 17 vided under such arrangements.".
- 18 (b) Conforming Payment Provision.—Section
- 19 1814(i) (42 U.S.C. 1395f(i)) is amended by adding at the
- 20 end the following new paragraph:
- 21 "(4) In the case of hospice care provided by a hospice
- 22 program under arrangements under section
- 23 1861(dd)(5)(D) made by another hospice program, the
- 24 hospice program that made the arrangements shall bill
- 25 and be paid for the hospice care.".

1	(c) Effective Date.—The amendments made by
2	this section shall apply to hospice care provided on or after
3	the date of the enactment of this Act.
4	SEC. 507. APPLICATION OF OSHA BLOODBORNE PATHO-
5	GENS STANDARD TO CERTAIN HOSPITALS.
6	(a) In General.—Section 1866 (42 U.S.C. 1395cc)
7	is amended—
8	(1) in subsection $(a)(1)$ —
9	(A) in subparagraph (R), by striking
10	"and" at the end;
11	(B) in subparagraph (S), by striking the
12	period at the end and inserting ", and"; and
13	(C) by inserting after subparagraph (S)
14	the following new subparagraph:
15	"(T) in the case of hospitals that are not other-
16	wise subject to the Occupational Safety and Health
17	Act of 1970, to comply with the Bloodborne Patho-
18	gens standard under section 1910.1030 of title 29 of
19	the Code of Federal Regulations (or as subsequently
20	redesignated)."; and
21	(2) by adding at the end of subsection (b) the
22	following new paragraph:
23	"(4)(A) A hospital that fails to comply with the re-
24	quirement of subsection $(a)(1)(T)$ (relating to the
25	Bloodborne Pathogens standard) is subject to a civil

- 1 money penalty in an amount described in subparagraph
- 2 (B), but is not subject to termination of an agreement
- 3 under this section.
- 4 "(B) The amount referred to in subparagraph (A) is
- 5 an amount that is similar to the amount of civil penalties
- 6 that may be imposed under section 17 of the Occupational
- 7 Safety and Health Act of 1970 for a violation of the
- 8 Bloodborne Pathogens standard referred to in subsection
- 9 (a)(1)(T) by a hospital that is subject to the provisions
- 10 of such Act.
- 11 "(C) A civil money penalty under this paragraph shall
- 12 be imposed and collected in the same manner as civil
- 13 money penalties under subsection (a) of section 1128A are
- 14 imposed and collected under that section.".
- 15 (b) Effective Date.—The amendments made by
- 16 this subsection (a) shall apply to hospitals as of July 1,
- 17 2004.
- 18 SEC. 508. BIPA-RELATED TECHNICAL AMENDMENTS AND
- 19 **CORRECTIONS.**
- 20 (a) Technical Amendments Relating to Advi-
- 21 SORY COMMITTEE UNDER BIPA SECTION 522.—(1) Sub-
- 22 section (i) of section 1114 (42 U.S.C. 1314)—
- (A) is transferred to section 1862 and added at
- 24 the end of such section; and
- (B) is redesignated as subsection (j).

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1
        (2) Section 1862 (42 U.S.C. 1395y) is amended—
 2
             (A) in the last sentence of subsection (a), by
        striking "established under section 1114(f)"; and
 3
 4
             (B) in subsection (j), as so transferred and re-
 5
        designated—
                  (i) by striking "under subsection (f)"; and
 6
 7
                  (ii) by striking "section 1862(a)(1)" and
             inserting "subsection (a)(1)".
 8
 9
        (b)
              TERMINOLOGY CORRECTIONS.—(1)
                                                     Section
    1869(c)(3)(I)(ii) (42)
                           U.S.C.
10
                                     1395ff(c)(3)(I)(ii),
11
    amended by section 521 of BIPA, is amended—
12
             (A) in subclause (III), by striking "policy" and
13
        inserting "determination"; and
14
             (B) in subclause (IV), by striking "medical re-
15
        view policies" and inserting "coverage determina-
16
        tions".
17
        (2) Section 1852(a)(2)(C) (42 U.S.C.
    22(a)(2)(C)) is amended by striking "policy" and "POL-
18
    ICY" and inserting "determination" each place it appears
19
    and "DETERMINATION", respectively.
20
21
        (c) Reference Corrections.—Section 1869(f)(4)
22
    (42 \text{ U.S.C. } 1395\text{ff}(f)(4)), as added by section 522 \text{ of}
23
    BIPA, is amended—
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- 1 (1) in subparagraph (A)(iv), by striking "sub-
- 2 clause (I), (II), or (III)" and inserting "clause (i),
- 3 (ii), or (iii)";
- 4 (2) in subparagraph (B), by striking "clause
- 5 (i)(IV)" and "clause (i)(III)" and inserting "sub-
- 6 paragraph (A)(iv)" and "subparagraph (A)(iii)", re-
- 7 spectively; and
- 8 (3) in subparagraph (C), by striking "clause
- 9 (i)", "subclause (IV)" and "subparagraph (A)" and
- inserting "subparagraph (A)", "clause (iv)" and
- 11 "paragraph (1)(A)", respectively each place it ap-
- pears.
- 13 (d) Other Corrections.—Effective as if included
- 14 in the enactment of section 521(c) of BIPA, section
- 15 1154(e) (42 U.S.C. 1320c–3(e)) is amended by striking
- 16 paragraph (5).
- 17 (e) Effective Date.—Except as otherwise pro-
- 18 vided, the amendments made by this section shall be effec-
- 19 tive as if included in the enactment of BIPA.
- 20 SEC. 509. CONFORMING AUTHORITY TO WAIVE A PROGRAM
- 21 **EXCLUSION.**
- The first sentence of section 1128(c)(3)(B) (42)
- 23 U.S.C. 1320a-7(c)(3)(B)) is amended to read as follows:
- 24 "Subject to subparagraph (G), in the case of an exclusion
- 25 under subsection (a), the minimum period of exclusion

- 1 shall be not less than five years, except that, upon the
- 2 request of the administrator of a Federal health care pro-
- 3 gram (as defined in section 1128B(f)) who determines
- 4 that the exclusion would impose a hardship on individuals
- 5 entitled to benefits under part A of title XVIII or enrolled
- 6 under part B of such title, or both, the Secretary may
- 7 waive the exclusion under subsection (a)(1), (a)(3), or
- 8 (a)(4) with respect to that program in the case of an indi-
- 9 vidual or entity that is the sole community physician or
- 10 sole source of essential specialized services in a commu-
- 11 nity.".

12 SEC. 510. TREATMENT OF CERTAIN DENTAL CLAIMS.

- 13 (a) IN GENERAL.—Section 1862 (42 U.S.C. 1395y)
- 14 is amended by adding after subsection (g) the following
- 15 new subsection:
- 16 "(h)(1) Subject to paragraph (2), a group health plan
- 17 (as defined in subsection (a)(1)(A)(v)) providing supple-
- 18 mental or secondary coverage to individuals also entitled
- 19 to services under this title shall not require a medicare
- 20 claims determination under this title for dental benefits
- 21 specifically excluded under subsection (a)(12) as a condi-
- 22 tion of making a claims determination for such benefits
- 23 under the group health plan.
- 24 "(2) A group health plan may require a claims deter-
- 25 mination under this title in cases involving or appearing

- 1 to involve inpatient dental hospital services or dental serv2 ices expressly covered under this title pursuant to actions
- 3 taken by the Secretary.".
- 4 (b) Effective Date.—The amendment made by
- 5 subsection (a) shall take effect on the date that is 60 days
- 6 after the date of the enactment of this Act.

7 SEC. 511. MISCELLANEOUS REPORTS, STUDIES, AND PUBLI-

- 8 CATION REQUIREMENTS.
- 9 (a) GAO REPORTS ON THE PHYSICIAN COMPENSA-
- 10 TION.—
- 11 (1) Sustainable Growth Rate and Up-
- DATES.—Not later than 6 months after the date of
- the enactment of this Act, the Comptroller General
- of the United States shall submit to Congress a re-
- port on the appropriateness of the updates in the
- 16 conversion factor under subsection (d)(3) of section
- 17 1848 of the Social Security Act (42 U.S.C. 1395w-
- 18 4), including the appropriateness of the sustainable
- growth rate formula under subsection (f) of such
- section for 2002 and succeeding years. Such report
- shall examine the stability and predictability of such
- 22 updates and rate and alternatives for the use of such
- rate in the updates.
- 24 (2) Physician compensation generally.—
- Not later than 12 months after the date of the en-

- 1 actment of this Act, the Comptroller General shall
- 2 submit to Congress a report on all aspects of physi-
- 3 cian compensation for services furnished under title
- 4 XVIII of the Social Security Act, and how those as-
- 5 pects interact and the effect on appropriate com-
- 6 pensation for physician services. Such report shall
- 7 review alternatives for the physician fee schedule
- 8 under section 1848 of such title (42 U.S.C. 1395w-
- 9 4).
- 10 (b) Prompt Submission of Overdue Reports on
- 11 Payment and Utilization of Outpatient Therapy
- 12 Services.—Not later than January 1, 2004, the Sec-
- 13 retary shall submit to Congress the reports required under
- 14 section 4541(d)(2) of the Balanced Budget Act of 1997
- 15 (relating to alternatives to a single annual dollar cap on
- 16 outpatient therapy) and under section 221(d) of the Medi-
- 17 care, Medicaid, and SCHIP Balanced Budget Refinement
- 18 Act of 1999 (relating to utilization patterns for outpatient
- 19 therapy).
- 20 (c) Annual Publication of List of National
- 21 COVERAGE DETERMINATIONS.—The Secretary shall pro-
- 22 vide, in an appropriate annual publication available to the
- 23 public, a list of national coverage determinations made
- 24 under title XVIII of the Social Security Act in the pre-

- 1 vious year and information on how to get more informa-
- 2 tion with respect to such determinations.

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